

Agenda

Canterbury Policy Forum

| | |
|----------------------|--|
| Date | Friday 12 August 2016 |
| Time | 12.00pm (lunch) for 12.30pm (meeting commences) |
| Venue | Council Chambers, Selwyn District Council, 2 Norman Kirk Drive, Rolleston |
| Attendees | Bill Bayfield (Chair – Environment Canterbury), Jill Atkinson (Environment Canterbury), Angela Oosthuizen (Kaikōura), Hamish Dobbie (Hurunui), Geoff Meadows and Simon Markham (Waimakariri), Helen Beaumont (Christchurch), Greg Bell and Murray Washington (Selwyn), Vincie Billante (Ashburton), Carolyn Johns (Waimate), Toni Morrison (Mackenzie), Mike Roesler (Waitaki) |
| In Attendance | Maria Bartlett (Te Rūnanga o Ngāi Tahu), Teresa Wooding (Christchurch City Council), Melissa Robson (Landcare Research) Secretariat: David Perenara-O’Connell, Ronnie Cooper, David Bromell Bernadette Sanders (notes) |
| Apologies | David Ward (Selwyn), Bede Carran (Waimate), Michael Ross (Waitaki), Brendan Anstiss (Christchurch), Mark Low (Timaru) |

| Item | Person |
|--|-------------------------------------|
| 1. Welcome, introductions and apologies | Chair |
| Housekeeping | |
| 2. Confirmation of Agenda | Chair |
| 3. Minutes from the previous meeting | |
| a. Confirmation of meeting Minutes, 6 May 2016 | Chair |
| b. Action points | Secretariat |
| c. Regional governance meetings schedule (information only) | |
| Items for discussion | |
| 4. Mayoral Forum update: Achievements and opportunities | Chair |
| 5. Collaboration opportunities | Chair |
| Workshop: How best to monitor and demonstrate the benefits of collaboration – value, savings, improved outcomes | |
| 6. Local government regulation and the CREDS – report from Planning Managers Group | Geoff Meadows |
| 7. Long-Term Plans: Opportunities for collaboration | Jill Atkinson |
| Items for information | |
| 8. Canterbury submissions: Proposed NPS for Urban Development Capacity, and Local Government Act Amendment Bill (No 2) | Ronnie Cooper |
| 9. LGOIMA policy and practice – update | Contact: Sean Rainey (Christchurch) |
| 10. Freedom camping – update | Contact: Wayne Barnett (Mackenzie) |
| 11. Canterbury Mayoral Forum/Chief Executives Forum updates (verbal) | Chair |
| General business | |
| 12. Policy Forum Annual Report, Terms of Reference, election of Chair/Secretariat | TBC |
| 13. Policy Forum levies 2016/17 | Chair |
| 14. Other matters identified | |
| 15. Next meeting: Friday 2 December 2016 | |

Canterbury Policy Forum

| | |
|---------------|--|
| Date | Friday 6 May 2016 |
| Time | 12.30pm |
| Venue | Council Chambers, Selwyn District Council, 2 Norman Kirk Drive, Rolleston |
| Attendees | Bill Bayfield (Chair, Environment Canterbury), Jill Atkinson (Environment Canterbury), Hamish Dobbie (Hurunui), Toni Morrison (Mackenzie), David Ward (Selwyn), Bede Carran (Waimate), Ann Fitzgerald (Timaru), Geoff Meadows (Waimakariri), Brendan Anstiss (Christchurch), Vincie Billante (Ashburton) |
| In attendance | Iain Southall and Siobhan Routledge (Ministry of Business, Innovation and Employment), Rowan Taylor (Ministry for the Environment) Secretariat: Steve Gibling, Ronnie Cooper, Lorraine Johns, Bernadette Sanders (Minutes) |
| Apologies: | Michael Ross (Waitaki), Vincie Billante (Ashburton, lateness), Mark Low (Timaru), Angela Oosthuizen (Kaikōura), Simon Markham (Waimakariri), |

The meeting commenced at 12.37pm.

1. Welcome, introductions and apologies

Bill Bayfield opened the meeting with an apology for the late start and a welcome to today's visitors from MBIE and MFE.

2. Confirmation of Agenda

The Agenda was reviewed. David Ward requested time to update the Forum on advances for rating and valuation services performed by Ernst and Young.

3. Minutes from the previous meeting

a. Confirmation of meeting Minutes, 18 March 2016

The following amendments to the Minutes were noted:

- Page 4, Item 6: Environment Canterbury will not formally consult on its Annual Plan, but council is seeking feedback from the community.
- Page 5, Freedom Camping: Lead council to be corrected to Mackenzie.
- Action points, Freedom Camping: Lead council to be corrected to Mackenzie with lead being noted as CEO Wayne Barnett.

Resolved

That the Minutes from the meeting held 18 March 2016, including the amendments noted above, be accepted as a true and accurate record.

David Ward/Geoff Meadows
Carried

b. Action points

The action schedule was reviewed and updated.

c. Regional governance meeting schedule

The inclusion of the meeting schedule, for information purposes, was noted.

4. Government's Business Growth Agenda – Canterbury opportunities

Bill Bayfield welcomed Ian Southall (Manager Strategic Policy Integration, Economic Strategy, MBIE) and Siobhan Routledge (Policy Director, Sector Policy, MBIE) to today's meeting to update Forum members on the Business Growth Agenda (BGA) and Government priorities and to discuss how the Canterbury region can align to the BGA. Introductions then took place around the room and a hard copy of today's presentation was distributed to the Forum members.

Vincie Billante joined the meeting at 12.48pm.

Ian Southall spoke to the presentation "The Business Growth Agenda – Towards 2025".

The Government's four strategic priorities were outlined, and the six pillars the Government believes are required to ensure economic growth:

- investment
- innovation
- infrastructure
- exports (including services and non-primary production)
- natural resources
- skilled and safe workplaces.

Three cross-cutting themes – Māori economic development, regulations, and regions – link with work in all six areas.

The BGA framework is designed to enable Ministerial conversations across all areas to develop a cross-portfolio perspective. There are 500+ projects across the work streams. Currently work in the Regions programmes is limited to six regions, including the West Coast of the South Island, although this will widen to other regions going forward. Senior Regional Officers (SROs) provide a key link between the BGA and their respective regions.

Many areas of focus align with the Canterbury Regional Economic Development Strategy (CREDS) work streams. There is an opportunity to now review the CREDS against the BGA for any gaps or alignments.

Bill outlined the positive outcomes of the CREDS in terms of Mayoral leadership within the work streams. There was discussion of perceptions of uncertainty of the mandate for Mayors to engage in economic development activities and the BGA since the recent changes in the LGA. It was suggested that the Government could assist by clarifying the role of councils.

Iain encouraged the Forum and other groups to engage with Ministers to advance ideas that will prove beneficial for the region and New Zealand. Business cases should include evidence for Ministerial involvement, how projects will be monitored and tracked, the costs involved and the potential benefits and beneficiaries. Councils were recommended to use a similar framework and language when developing business cases to enable better Ministerial understanding of how each case fits with the Government's vision.

A brief discussion took place on the Regional Activity Report, produced by the Sector Policy business unit, and the benefits of accessible data and information. Siobhan noted the development of an app to complement the report and also the availability of information from the MBIE website.

Further discussion included how MBIE can engage better with districts outside of Wellington and with Forums such as CPF. Iain and Siobhan will give further thought to how this may occur and will feed back to the Secretariat.

Forum members were reminded that Siobhan Routledge and her regional development team act as the region's contact for advice and data, and to advance new regional development ideas.

Resolved

The Canterbury Policy Forum

- 1 considered the priorities and aims of the Government's Business Growth Agenda
- 2 explored opportunities and alignment with the Canterbury Regional Economic Strategy
- 3 thanked Ian Southall and Siobhan Routledge for updating the Forum.

Carried

Ian Southall and Siobhan Routledge were then invited to stay for the remainder of the Forum.

5. Canterbury Regional Economic Development Strategy update

Steve Gibling spoke to the Agenda item and the report was taken as read, with brief updates on the work streams where representatives were present. Of note:

- An update on Spark coverage will be circulated to the Forum, indicating areas of growth as a result of the work stream.
- A regional visitor forum is scheduled for June 2016. All Forum members to ensure key people within their councils are made aware of this event, led by Mayor Winston Gray.
- A freedom camping workshop is scheduled for 12 May 2016, with representatives from all TAs, and government and non-government agencies.
- Newcomer and Migrant Settlement statistics were distributed to Forum members and will be circulated via email. The information will be compared to Census data to develop a picture for the region and will be progressed further in the next couple of months to inform a governance group for newcomer and migrant projects throughout the region.
- The focus for transport is integrated multi-modal transport and infrastructure investment, including:
 - a refresh of the RTC and RLTP strategic context
 - development of a proposal to establish a strategic advisory group made up of the Chairs of the major transport groupings
 - development of an RFP to collate better regional freight data
 - a proposal to meet with KiwiRail to discuss the future of the TranzAlpine line and its importance to the tourism market.
- In terms of value added production, a key focus is the development of a strategy to gather central government support for getting irrigation onto arable land to de-risk high value crops and other land uses. This may take the form of encouraging the Crown

Irrigation Fund to alter its funding mandate to one of equity investment. A meeting between Minister Joyce, the region's mayors, and Environment Canterbury will take place on 19 May.

The challenge to continue the momentum of the work streams was highlighted and the addition of one FTE to the Secretariat to support the CREDS has been included in Environment Canterbury's Annual Plan. It was noted that the last meeting of the current Canterbury Mayoral Forum, prior to local body elections, is scheduled for 24 June 2016.

AP: Secretariat to circulate the updated Spark coverage data to Forum members

AP: Vincie Billante to circulate the Newcomer and Migrant Settlement statistics to Forum members

Resolved

The Canterbury Policy Forum

- 1 received the update report on the Canterbury Regional Economic Development Strategy
- 2 noted progress on the implementation of the seven Canterbury Regional Economic Development Strategy work streams.

*Bill Bayfield/Geoff Meadows
Carried*

6. Further local government collaboration

Bill Bayfield spoke to the Agenda item and provided an overview of the process, since 2013, to establish collaborative initiatives throughout the region.

A discussion took place around the criteria for assessment of collaboration opportunities proposed in the agenda paper (paragraph 11, pages 3-4) and whether these are sufficient to identify a doable work programme. The agreed criteria and draft work programme are to be discussed at the Chief Executives Forum on 30 May 2016 before recommending for adoption by the Mayoral Forum on 24 June 2016. Specifically, of note:

- Criteria wording should be adjusted to align with the BGA.
- Care should be taken around the terminology of collaboration and centralisation.
- Clarity is needed around the differences between transactional and strategic opportunities; transactional opportunities may result in quick, short-term gains, whilst long-term gains may lie in the strategic space.
- The criteria should include a measurement for success or a timeframe for evaluation of the measures of success.
- Weighting of criteria is to be considered, i.e. benefits versus ease of implementation.
- Consideration needs to be given to budgets.

It was agreed that the Secretariat will streamline the criteria and provide a draft model to Jim Palmer, Chair of the Chief Executives Forum.

AP: Secretariat to streamline the criteria for assessment of collaborative opportunities and provide a draft model to the Chair of the Chief Executives Forum

A further discussion took place around the areas where collaboration could be further progressed, noted in the agenda item (paragraph 8, page 2).

This included a request by David Ward to evaluate opportunities around rating and valuation services across region, being progressed by Rob Woods and Ernst & Young relating to the collection of rates. Draft reports note specifically:

- legal interpretation of legislation
- the opportunity to run two rating conferences per year
- data integrity, security and servicing of data
- technology and how this can align with taxation changes
- service provision and where this takes place
- consistency and advice; a central receiving area for legal advice to be shared by Canterbury rating officers.

Four scenarios are outlined as:

- shared service centre
- council controlled centre of excellence
- CCO
- common IT platform.

The experience out of the Auckland amalgamation of nine TAs into one rating system was noted, as was the opportunity for positive collaboration and improved efficiencies around the Canterbury region.

A final report from Ernst & Young is due on 27 May 2016, following which David Ward and Bede Carran will report back to the Policy Forum with tangible examples and a recommendation.

AP: David Ward and Bede Carran to report back to the Canterbury Policy Forum on rating and valuation service options

Other initiatives to be progressed by the Policy Forum include:

- CWMS
- CREDS
- benchmarking and performance improvement
- transport and 3Waters review undertaken by Christchurch City Council
- joint policy submissions
- joint model for building consents, supported by MBIE, with a view to joined up VCAs
- GIS.

Budgets are to be aligned against each initiative to enable priorities, e.g. short-run efficiencies prior to reinvesting in longer-run efficiencies.

Resolved

The Canterbury Policy Forum

- 1 discussed the McGredy Winder review of progress on local government collaboration

- 2 agreed to streamline the set of criteria for recommendation to the Chief Executives Forum, for analysing and prioritising collaborative initiatives in the Canterbury region
- 3 agreed the opportunities for further collaboration that should be prioritised and progressed by the Policy Forum.

Bill Bayfield/Bede Carran
Carried

Iain Southall, Siobhan Routledge, Rowan Taylor and Lorraine Johns left the meeting at 2.37pm.

7. Government initiatives update

Ronnie Cooper spoke to the Agenda item and the report was taken as read. Forum members were required to direct any feedback to Ronnie.

Bill Bayfield congratulated Ronnie on her work around the Environment Canterbury submission on Freshwater and outlined how the content influenced other agency submissions.

Resolved

The Canterbury Policy Forum received the report.

Bill Bayfield/Bede Carran
Carried

8. OIA/LGOIMA procedures update

Brendan Anstiss advised that a region-wide network group has been established, to agree on the administration of official information, including how to deal with requests, transfer of information, and general support. Brendan noted that the Office of the Ombudsman was running a training session today for representatives across the region.

9. Regional Land Transport Plan

Steve Gibling spoke to the Agenda item and the report was taken as read. Steve provided an update on the changes to the strategy in the Regional Land Transport Plan (RLTP) that were approved by the RTC on 29 April 2016, and thanked the region's councils for their support and input into the refresh process.

A discussion then took place, noting the challenges faced by the region that underpin the RLTP and the basis on which to review the next RLTP (Agenda paper, page 2, item 7).

NZTA's new guidance on the approach for the next RLTP review will include the need for sound business cases from each council that connect to the key issues and challenges of projects NZTA is part of. Priorities will be confirmed once key strategic drivers are identified.

Resolved

The Canterbury Policy Forum noted the contents of the report.

Brendan Anstiss/David Ward
Carried

10. Canterbury Mayoral Forum/Chief Executives Forum updates

Bill Bayfield provided a verbal update, advising that a positive discussion had taken place at the recent Canterbury Mayoral Forum discussions with Local Government Commissioner Annear and Minister Lotu-liga.

Lorraine Johns rejoined the meeting at 2.48pm.

11. Canterbury Planning Managers Group update

Geoff Meadows provided a verbal update, advising that the Group meeting held in April included guest speakers relating to the NES on Plantation Forestry, the proposed National Planning Template, and opportunities for telcos. A guest speaker relating to aggregate quarries will attend the July meeting.

Geoff noted that the Group resolved to have the three regulatory barriers reports peer reviewed, potentially by Peter Winder. This was supported by Bill Bayfield.

12. Other matters identified

There were no other matters raised for discussion.

13. Next meeting

Friday 12 August 2016, Council Chamber, Selwyn District Council, 2 Norman Kirk Drive, Rolleston. David Ward noted his apology for this meeting.

There being no further business, the meeting closed at 2.52 pm.

Action Points

Canterbury Policy Forum

As at 8 August 2016

Items will be removed once complete.

| Date | Subject | Actioned by | Deadline | Status |
|----------|--|---|------------------|---|
| 29.01.16 | Training requirements: All councils to notify the secretariat with areas of professional development interest, and who to target this at over the next 18 months. | Forum | Ongoing | |
| 29.01.16 | Any council bringing professional trainers in-house are encouraged to extend an invitation to other councils, where possible. | Forum | Ongoing | |
| 25.09.15 | Local government regulation and CREDS: Support the Planning Managers Group to report to CEF on opportunities to address unnecessary regulatory barriers and improve consistency of regulation in relation to digital connectivity, value-added production and tourism in Canterbury (CREDS). | Timaru, Waimate, Kaikōura, Christchurch | February 2016 | Refer Agenda item #6. |
| 29.01.16 | Geoff Meadows to prepare summary report for Chief Executives Forum on all three reports. | David Bromell, Geoff Meadows | 15 February 2016 | CEF discussion deferred to August 2016. |
| 06.05.16 | Secretariat to circulate the updated Spark coverage data to Forum members. | Secretariat | ASAP | Deferred – CMF and lines companies are investigating options for independent testing on secondary roads |
| 06.05.16 | Secretariat to circulate the Newcomer and Migrant Settlement statistics to Forum members | Secretariat | ASAP | Completed May 2016 |
| 18.03.16 | OIA/LGOIMA: Brendan Anstiss and Sean Rainey to present a discussion paper to the CPF with a focus on streamlining ways for working, responding and charging across the region. | Brendan Anstiss | 6 May 2016 | Refer Agenda item #9. |
| 18.03.16 | Brendan Anstiss and Sean Rainey to prepare a Terms of Reference for the LGOIMA group. | | | |
| 18.03.16 | Freedom camping: Workshop to commence the establishment of the Freedom camping working group to be developed by Environment Canterbury and Waimate. | Environment Canterbury, Waimate | | Refer Agenda item #10. |

| Date | Subject | Actioned by | Deadline | Status |
|----------|--|-------------------------|-----------------|--|
| 06.05.16 | Local Government collaboration: Secretariat to streamline the criteria for assessment of collaborative opportunities and provide a draft model to the Chair of the Chief Executives Forum. | Secretariat | For 30 May 2016 | Complete. Presented to CEF, 30 May 2016 and to CMF 24 June 2016. |
| 06.05.16 | Report back to the Canterbury Policy Forum on rating and valuation service options. | David Ward, Bede Carran | August 2016 | Proposal to be presented to CEF 29 August 2016. |

Regional Governance Meeting Schedule

| Week Beginning | Canterbury Policy Forum | Canterbury Chief Executives Forum | Canterbury Mayoral Forum | Canterbury Planners Forum | RTC | Zones 5 and 6 | South Island Strategic Alliance | Recovery Strategy Advisory Comm | Regional Sector Group | SOGLM |
|----------------|---------------------------------|-----------------------------------|------------------------------|-----------------------------|----------------------------|---------------------------------|---------------------------------|---------------------------------|-----------------------------------|----------------------------|
| | Chair: Bill Bayfield | Chair: Jim Palmer | Chair: Dame Margaret Bazley | Chair: Geoff Meadows | Chair: Rex Williams | Chair: Richard Kempthorne | Chair: Richard Kempthorne | Chair: Bill Wasley | Chair: Stephen Woodhead | Chair: |
| | Secretariat: Bernadette Sanders | Secretariat: Bernadette Sanders | Secretariat: Louise McDonald | Secretariat: Brett Aldridge | Secretariat: Therese Deval | Secretariat: TDC (Pamela White) | Secretariat: TDC (Pamela White) | Secretariat: Caroline Hart | Secretariat: LGNZ (Clare Wooding) | Secretariat: Louise Boland |
| 01.08.16 | | | | | | | | | | |
| 08.08.16 | Fri 12.08.16 | | | | | | | | | |
| 15.08.16 | | | | | | | | | | |
| 22.08.16 | | | | | | | | | | |
| 29.08.16 | | Mon 29.08.16 | | | | | | | | |
| 05.09.16 | | | | | | | | | | |
| 12.09.16 | | | | Fri 16.09.16 | | | | Sept or Nov tbc | | |
| 19.09.16 | | | | | | | | | | |
| 26.09.16 | | | | | | | | | | Annual summit 21-23.09.16 |
| 03.10.16 | | | | | | | | | | |
| 10.10.16 | | | | | | | | | | |
| 17.10.16 | | | | | | | | | | |
| 24.10.16 | | | | | | | | | | |
| 31.10.16 | | Mon 31.10.16 | | | | | | | | |
| 07.11.16 | | | | | | | | | | |
| 14.11.16 | | | | | | | | | | |
| 21.11.16 | | | | | | | | | | |
| 28.11.16 | Fri 02.12.16 | | | | | | | | | |
| 05.12.16 | | | | | | | | | | |
| 12.12.16 | | | | | | | | | | |
| 19.12.16 | | | | | | | | | | |
| 26.12.16 | | | | | | | | | | |

Canterbury Policy Forum

Item 4

Date: 12 August 2016

Presented by: Bill Bayfield, Chair

Mayoral Forum update – achievements and opportunities

Purpose

This paper provides an overview of achievements over the last three years and summarises the collaborative activities Mayors have agreed to pursue over the 2016–2019 term.

Recommendations

That the Canterbury Policy Forum:

- 1 **note** the achievements of Canterbury Mayoral Forum and associated Forums
- 2 **note** collaborative opportunities identified and agreed by Mayors for 2016–2019
- 3 **note** that a three-year work programme will be presented to Chief Executives on 29 August 2016 and to incoming Mayors in November 2016.

Background

- 1 On 30 May 2016, Chief Executives requested the Secretariat to prepare a report outlining regional collaborative achievements and initiatives, including future plans. The overview of achievements is attached in Appendix A.
- 2 The Canterbury Policy Forum developed criteria for analysing and prioritising potential future collaborative initiatives. Chief Executives reviewed and agreed with the majority of recommendations. The following list of collaborative activities for the 2016–2019 term reflects the deliberations of the Chief Executive Forum, and was presented to Mayors for their agreement on 24 June 2016.

Major initiatives

- continuing implementation of CREDS (including the Canterbury Water Management Strategy (CWMS))
- assessing the case for change for regional or sub-regional management of Three Waters, and resourcing implications of progressing this
- assessing the case for change for regional or sub-regional management of roading and/or transport delivery and resourcing implications of progressing this
- ongoing joint policy submissions

Minor to mid-sized initiatives

- integration of engineering services and common standards
- further development of GIS/Canterbury Maps
- rating and valuation services
- health and safety collaboration (at an operational level)

- building control and regulatory co-ordination
 - benchmarking and performance improvement.
- 3 Mayors agreed these collaborative opportunities, noting that priorities will be reviewed following local body elections and, at least, annually thereafter.

Next steps

- 4 The three-year work programme, including collaborative activities, is being developed for presentation to Chief Executives on 29 August 2016.

APPENDIX A: Canterbury Mayoral Forum – collaborative achievements

Canterbury Regional Economic Development Strategy

The Canterbury Mayoral Forum launched the Canterbury Regional Economic Development Strategy (CREDS) in August 2015 – an action plan of seven interdependent work programmes, each with a lead Mayor. This year, companion strategies/action plans have been prepared for two of the work programmes – the Canterbury Digital Strategy 2016 and the Canterbury Visitor Strategy 2016.

Digital connectivity

- partnership with Spark NZ – Spark announced December 2015 that it would bring forward its investment of \$14 million in a 4G wireless broadband upgrade and roll this out across the entire region by December 2016. Spark previously planned to deliver the upgrade over two-to-three years
- the investment of \$14 million is additional to Spark's investment of \$158 million in purchasing blocks of the 700 MHz spectrum
- by December 2016, 4G mobile broadband will be available in 96% of the places Canterbury people live and work
- Canterbury Digital Leadership Forum agreed to align with the Mayoral Forum's initiative and support this as a working group chaired by Mayor Damon Odey
- Canterbury Digital Strategy published February 2016
- discussions July-August 2016 with Crown Fibre Holdings Ltd and Canterbury lines companies about joining up planning and activities to create a fully connected Canterbury, with 'networked networks' and resilient infrastructure.

Regional transport planning

- the Mayoral Forum instigated a review of the Regional Land Transport Plan to promote a multi-modal transport approach to transport planning that goes beyond roads
- the Mayoral Forum has convened a steering group of transport agencies (New Zealand Transport Agency, KiwiRail, Lyttelton Port, PrimePort Timaru, Christchurch Airport, Timaru Airport, Road Transport Association, SB Global Logistics, Coda Group)
- this group has agreed to share data and analysis to better inform and co-ordinate transport planning and investment – work has been commissioned to clarify what we can achieve in this space and how we might do it.

Freshwater management, irrigation and value-added production

- having listened to the concerns of industry leaders in value-added production, the Mayoral Forum advocated for changes to how central government supports complex regional irrigation schemes – to prevent 'under-build' (that will merely meet shareholders' current irrigation needs) and ensure that schemes are built to a scale that enables long-term, sustainable water management and environmental restoration
- from 1 July 2016, responsibility for grant funding has shifted from the Ministry for Primary Industries to Crown Irrigation Investments Ltd, so there is end-to-end funding and support from a single entity to get irrigation schemes built as quickly and efficiently as possible
- the Canterbury Water Management Strategy (CWMS) was an initiative of the Mayoral Forum – work programmes and initiatives proceed via the 10 zone committees and the regional committee and report quarterly to the Mayoral Forum

Education and training for a skilled workforce

- a steering group of tertiary education institutions has worked to recover and increase the number of domestic and international students in Canterbury
- international student enrolments in Canterbury increased by 13% to 10,547 enrolments in 2015 – an increase equal to the increase across the country as a whole (Canterbury has 8.4% of enrolments nationally)
- the steering group is developing an ‘educational blueprint’ and exploring options to develop new and modified courses in agricultural engineering and water management, to support precision agriculture and value-added production

Newcomer and migrant settlement

- councils share information and resources they provide to newcomers
- Mayors have engaged with central government on how best to support migrant workers, particularly those in rural Canterbury, retain skills in the region as the earthquake rebuild levels off, and provide a pathway to residence for long-term, temporary migrants currently residing in the South Island
- a group of Mayors has met with the Ambassador to The Philippines to discuss issues for migrant dairy workers, particularly in relation to primary healthcare and education
- CREDS partner the Canterbury Employers’ Chamber of Commerce initiated the ‘Start with a Smile’ campaign focused on workplaces. Ashburton District Council has picked this programme up, will run it locally in September, and will co-ordinate it with other districts in the region.

Visitor Strategy

- the Mayoral Forum has worked with tourism organisations and the Consul-General of the People’s Republic of China to share information and ideas and encourage councils and local businesses to ‘get ready for China’ and capitalise on direct flights (from December 2015) between Guangzhou and Christchurch on China Southern Airlines
- a Canterbury Visitor Strategy was published in April 2016
- councils are developing a joint register of potential sites for hotel development, clarified consent requirements and shaped up investable propositions for developers and operators to attract capital investment and support growth in tourism in Canterbury.

Canterbury Water Management Strategy

- work on freshwater management and irrigation infrastructure is furthering the CWMS, which the Forum signed off for implementation in November 2009. Forum partners are endorsing ongoing work programmes, including the establishment of environmental limits, identifying cost-effective stormwater systems and ensuring consistent stormwater management planning occurs.

**Joint arrangements and sub-regional initiatives in Canterbury (2013–2016):
Operating in partnership across the region**

Co-ordinated submissions

When new national policy statements and national environmental standards were announced, the aim was to have ‘one strong Canterbury voice’.

Submissions were made on:

- the 2014 Local Government Amendment Act 2002
- proposed changes to the NPS on Freshwater Management
- Resource Legislation Amendment Bill
- the NPS on Urban Development
- the Local Government Act 2002 Amendment Bill (No 2).

The partners are also working jointly on Next Steps for Freshwater, the NES for Plantation Forestry, NESs for Contaminants in Soil and Air Quality and the NPS for Aquaculture.

Stormwater management

In April 2014, a mandate was agreed to organise stormwater management region-wide and to oversee technical working groups. Work continues towards achieving region-wide consistency on stormwater management.

Population project

A region-wide demographic analysis was completed, in association with Statistics NZ, and a web presence created, on population and migration dynamics (inter- and intra-regional) and used to inform infrastructure strategies and Long-Term Plans (LTPs).

Consistency on asset management

A sub-group to develop consistency around asset management, infrastructure strategies and 2015–2025 LTPs was established in 2014. There is strong support for consistent systems among the region's councils and potential for a centralised database and opportunities to share information and knowledge.

Common approach to Significance and Engagement Policies

All participating councils agreed in April 2014 on the value of a common approach to Significance and Engagement Policies. The draft policies were created following a number of workshops that saw the Office of the Auditor-General attend and provide advice following the 2014 LGA amendments.

Long-term regional indicators

Agreement was reached to create a set of regional economic indicators, with the support of the Canterbury Development Corporation, to help monitor the extent to which the Mayoral Forum's objectives in the CREDS are being achieved over time.

Managing natural hazard risk

The partners agreed to develop a regional approach to managing natural hazard risk in Canterbury, working with the TLA planners and Emergency Management Officers Forum. The final report was presented in May 2016 and also looked at the monitoring of natural hazards and management reform, (including climate change impacts, mitigation and adaptation) and possible emergence of an NPS.

Collaboration with Heritage New Zealand

The region collaborated with a view to promoting the Heritage New Zealand Pouhere Taonga Act and the availability of advice. It made a joint submission to the Heritage New Zealand Pouhere Taonga on its draft statutory policies, and organised a symposium with Heritage New Zealand in October 2015.

Freedom camping

In order to develop a consistent region-wide approach and identify common issues, the Forum established a working group and has developed an action plan.

Contaminated land trial

From January 2015–January 2016, a trial was held on contaminated land technical support to councils to ensure information was consistent across the region. This was extended for a further year.

Hotel development register

The development of a hotel development site information register in association with the CREDS visitor strategy work stream is currently being undertaken.

Rating and valuation services review

Ernst & Young (EY) was engaged by the Canterbury councils to evaluate opportunities for the Canterbury councils to work more collaboratively on rating and valuation processes. A project working party has been formed to work with EY through a three-phase project process.

Joint waste initiatives and shared landfill

The region collaborates through the Canterbury Waste Joint Committee, set up to identify and promote solid and hazardous waste minimisation. Recent projects funded by the committee include the Love Food Hate Waste campaign and rural waste minimisation. The Kate Valley Landfill in Hurunui is a joint venture by a number of Canterbury councils and Canterbury Waste Services. The landfill is built to international best practice standards and will provide landfilling space for years to come.

Civil Defence including lifelines

A regional emergency fuel supply plan has been developed. Work has begun alongside the University of Canterbury to enhance connectivity of lifeline utility organisations to improve critical infrastructure resilience. Work has also commenced on an initiative to provide a pool of trained Emergency Management Officers to provide additional support for any district Emergency Operations Centre facing a crisis event. Emergency management training along with exercises to enhance and refine skills has been undertaken. Regional priorities for commissioning natural hazard research projects have been agreed.

Sub-regional initiatives

- Greater Christchurch Urban Development Strategy
- MOUs on roading collaboration in north and south Canterbury
- shared IT infrastructure support for Kaikōura and Mackenzie
- shared code of engineering practice
- contaminated land in greater Christchurch
- virtual health and safety team (Waimakariri, Selwyn and Environment Canterbury).

Canterbury Policy Forum

Item 5

Date: 12 August 2016

Presented by: Bill Bayfield, Chair

Collaboration opportunities

Purpose

The aim of this Agenda item is to encourage a workshop discussion amongst Forum members on how best to monitor and demonstrate the benefits of collaboration initiatives amongst Canterbury councils.

Recommendation

That the Canterbury Policy Forum:

- 1 **consider and discuss** priorities and ideas for methods to measure, monitor and report on the benefits of collaboration
- 2 **establish** a small working group to progress the ideas.

In attendance

Teresa Wooding, Christchurch City Council

Melissa Robson, Landcare Research, Collaboration Lab research programme

Background

- 1 At its meeting on 6 May 2016, the Canterbury Policy Forum considered a range of potential opportunities for collaboration amongst member councils, assessed using the following initial criteria for prioritising collaborative options:
 - likely nature and size of projected impact – including extent of savings, reduction in duplication, better value for money, better use of resources/time savings, potential to address issues and interests, better advocacy and promotion, potential for shared knowledge
 - extent of the cost and resourcing required to investigate and implement the opportunity
 - extent of contribution to the priorities established in the CREDS
 - extent to which risks will be managed more effectively (for example, increasing capability and/or capacity to do so)
 - extent to which there will be greater capacity to further regional interests
 - extent to which collaborating and being seen to collaborate may secure other advantages.
- 2 Potential collaboration options were ranked according to these criteria with the top three options being:
 - integration of water and wastewater

- integration of roading and transport
 - ongoing joint policy submissions.
- 3 The Chief Executives Forum considered collaboration opportunities at its meeting on 30 May 2016, and discussed Christchurch City Council's offer to broaden its strategic assessment of Three Waters and Transport infrastructure and to work with other Canterbury councils to identify opportunities at regional or sub-regional levels.
 - 4 The Collaboration Lab research programme is a new three-year project of work in the "Our Land and Water" National Science Challenge. There are three research themes in the programme: collaborative practice, evaluation of collaborations, and the underpinning science to inform collaborations. The Collaboration Lab will build on existing evaluation methods as well as initiating new evaluations. The outcomes of the programme include improved understanding of the outcomes of collaborations for practitioners (councils, iwi, farmers, facilitators, scientists, decision-makers).
 - 5 The Local Government Act Amendment Bill currently with the Local Government and Environment Select Committee includes a range of potential mechanisms for increased collaboration between councils, from more specific proposed systems for transfer of roles and functions between councils, to the establishment of joint governance arrangements and CCOs. (Refer Agenda item 8).

Possible questions for discussion

- 6 There are a diverse range of outputs and outcomes from collaboration which could be assessed and monitored to provide the basis for an evaluation of the collaborative initiative:
 - Quantitative measures, including:
 - cost savings and increased efficiencies
 - time savings
 - contribution to other council/region-wide objectives
 - increased productivity and new capabilities
 - improved service delivery
 - Qualitative measures, including:
 - shared expertise, information and experience
 - generation of new knowledge
 - generation and strengthening of positive professional networks
 - risk management
 - increased profile and influence with external and local audiences.
- 7 Different kinds of methods, criteria and measures will be needed to accurately record the effects and achievements under these different categories.
- 8 There are also costs in collaboration which need to be factored into the assessment of overall outcomes. However, some parties in a collaboration process may carry (and may have the capacity to handle) a greater proportion of the necessary contribution than others. An assessment system could balance the impacts (positive and negative) on individual participating organisations within the broader evaluation of the collaboration initiative overall.

Canterbury Policy Forum

Item 6

Date: 12 August 2016

Presented by: Geoff Meadows, Waimakariri

Local government regulation and the CREDS

Purpose

To report on the task set by the Canterbury Policy Forum on 25 September 2015 to address unnecessary regulatory barriers and improve consistency in regulation in relation to digital connectivity, value-added production and tourism in Canterbury.

Recommendations

That the Canterbury Policy Forum:

- 1 **note** the work of the Timaru, Waimate and Kaikōura District Councils in responding to the task assigned to the Canterbury Planning Managers Group (CPMG) on 25 September 2015
- 2 **note** that reports on these issues from Timaru and Waimate were tabled at the Policy Forum on 29 January 2016, and that a report from Kaikōura District Council was made available at the Policy Forum on 18 March 2016
- 3 **note** that the CPMG resolved, at their meeting on 8 April 2016, to have the three reports peer reviewed, and that the peer review report has been received and considered by the planning managers from Timaru, Waimate and Kaikōura
- 4 **note** the inherent tension in the *Resource Management Act 1991* to balance consideration of development proposals with environmental protection and community aspirations in regional and district plans, and that “unnecessary regulatory barriers” to some are vital checks on unrestrained development to others
- 5 **note** that “consistency of regulation” that focuses on the alignment of planning provisions may take councils in a direction that requires considerable effort, but also may provide little improvement in the ability to locate and operate region-wide production
- 6 **note** the considerable national direction being given to improving the regulatory environment, including the conclusions of the Productivity Commission about the efficacy of the central Government’s current approach to crafting the directives given to local government in shaping local regulation
- 7 **note** the significant engagement by the CPMG with the telecommunications industry, including representatives from Spark and Vodaphone attending the CPMG on 8 April 2016, and Chorus attending the CPMG on 15 July 2016
- 8 **note** that the Aggregate and Quarry Association of New Zealand has been invited to attend the next CPMG on 16 September 2016 as part of an ongoing engagement with key industry groups and Canterbury planning managers
- 9 **recommend** the Secretariat develop a version of the Policy Advice Commissioning Template for work commissioned by the Policy Forum
- 10 **recommend** that the Policy Forum provide resourcing support to councils tasked with substantive pieces of work and/or outsourcing to contractors.

Background

- 1 The resolution passed at the Policy Forum on 25 September 2015 requested the CPMG, supported by Policy Forum members from the Timaru, Waimate, Kaikōura and Christchurch Councils, to report to the Chief Executives Forum in February 2016 on opportunities to address unnecessary regulatory barriers and improve consistency of regulation in relation to digital connectivity, value-added production and tourism in Canterbury.
- 2 A paper from CPMG was tabled at the Policy Forum on 29 January 2016, summarising the main findings of two of the reports and highlighting key recommendations (refer to agenda paper 5 of that meeting). These key findings are repeated below for ease of reference and include:
 - no major barriers to economic development were identified – most of the inconsistencies in planning provisions are relatively minor
 - many of the differences identified in District Plan provisions reflect and provide for particular local conditions and requirements – some definitions in the difference in plans are the result of Court decisions
 - resolving inconsistencies between District Plan provisions would be significant costs for Councils, (and in the words of peer reviewer Peter Winder “the costs of removing inconsistencies could exceed the benefits of doing so”)
 - some matters are being relatively easily addressed through Council collaboration across the Region.
- 3 A report from the Kaikōura District Council, which included the results of surveying tourism industry representatives, was made available at the Policy Forum on 18 March 2016. Support was provided by Christchurch City Council to Kaikōura District Council with design and collating of survey information.
- 4 At the CPMG meeting on 8 April 2016 a resolution was passed to undertake a peer review of the three reports before a consolidated response is submitted to the Chief Executive Forum. Terms of reference were developed, and McGredy Winder & Co was engaged to undertake the peer review, which was completed on 31 May 2016.
- 5 The Winder review was not generally complimentary about the three reports, but did acknowledge, in relation to digital connectivity, that “matters that have been raised by telecommunications providers identifies relatively few barriers”, and in relation to aligning planning provisions of district plans, acknowledged that this “may take Councils in a direction that requires considerable effort, but provides little improvement in the ability to locate and operate value-added production within the region”.
- 6 The Winder review also acknowledged, in relation to the perceived unnecessary regulatory barriers raised by the tourism industry, that “a large number of issues are national government regulations that local authorities cannot change” and that “to progress the Economic Development Strategy goal of removing unnecessary regulatory barriers the councils will require a way of determining what is actually ‘unnecessary’”.
- 7 The context within which the three pieces of work were produced needs to be acknowledged and referenced against the Winder peer review, including that there was limited resource available, the work was done under considerable pressure for fast turnaround, and that the CPMG never intended to deliver a comprehensive review of the complete regulatory environment within which relevant businesses establish and operate. Rather, the reports were intended to be high-level strategic assessment, mainly of the RMA planning environment in specific fields, with a view to considering appropriate and realistic options for improvement within the direct control of local authorities. Winder has

reviewed the work as if it was commissioned and produced to be a comprehensive piece of policy analysis of the total regulatory environment.

- 8 The above disconnect leads to a discussion around the commissioning of this type of work. In many ways, the commissioning of the review of barriers required clarification, as did the commissioning of McGredy & Winder. There are learnings to be taken from this from all involved. In hindsight, CPMG should have sought this clarification before doing the work. Equally, the Policy Forum need to consider how it commissions work, and the scope and expectation of resources required.
- 9 There are significant capacity and capability issues within all councils to produce the level of policy analysis that the Winder review suggests is required, especially within current workloads with no additional resource. This needs to be acknowledged. There could be attractive efficiencies if councils do this together as a region, and there is the as yet undecided professional development/training area with the Policy Forum where this kind of thing could fit very well. That said, there needs to be consideration given to what is actually cost effective for regions to initiate, and what ultimately rests with the regulatory environment at national level. The Productivity Commission recently addressed the shortcomings of how that is developed in their report *Towards Better Regulation* (May 2013).
- 10 There is a more general philosophical discussion to be had around the presupposition that unnecessary regulatory barriers exist and that, if they do, how do councils determine what is actually 'unnecessary'. The mere existence of a regulatory process leading to requirements imposed upon households and businesses has been interpreted by some as a barrier. Others see it as a pathway towards resolving the use of resources where intended and unintended consequences for others may arise. Similarly, a presupposition that uniformity of objectives, rules, and policies in district plans across jurisdictions will *ipso facto* improve the ability to locate and operate production, reflects a superficial understanding of the *Resource Management Act 1991* which is designed to allow plan development and decision-making to be undertaken at the level of the affected community in order that local biophysical conditions and community priorities are reflected in plans. For this reason, variation in regional and district plan rules across the country is expected and necessary.
- 11 It could be that the burden of proof should, to a greater extent, fall on with those who assert regulatory barriers exist, to identify what they are, where they exist, and how they are a barrier to economic development. Often this is at the level of general rhetoric rather than evidence-based. It would then be possible to deal with specific examples and develop a course for some tangible action, rather than seeking for perceived barriers that are ill-defined. This was done to some extent with the telecommunications industry and with the survey of the tourism industry, as reported in the Timaru and Kaikōura reports, where industry representatives identified relatively few or minor barriers. Further, the survey of tourism operators mostly identified central Government agency regulations as barriers rather than local government exercising its own power of general competence.
- 12 The CPMG has a standing agenda item for the planning managers of Canterbury to engage with key industry bodies. Telecommunications industry representatives from Spark and Vodaphone engaged with CPMG on 8 April 2016, and Chorus engaged with CPMG on 15 July 2016. The Aggregate and Quarry Association of New Zealand is scheduled to engage with CPMG on 16 September 2016. This is a means of developing two-way sharing of information and issues, and for industry representatives to raise matters of concern to them that impinge on local government planning matters. It also provides a context for identifying regulatory barriers as perceived by industry, and to assess whether consistency of regulation would assist in improving productivity and/or efficiency. Regional and district tourism organisations will be invited to engage at future CPMG meetings.

Canterbury Policy Forum

Item 7

Date: 12 August 2016

Presented by: Jill Atkinson, Environment Canterbury

Long-Term Plans: Opportunities for collaboration

Purpose

This paper invites the Policy Forum to identify and agree on opportunities for collaboration in developing 2018-28 Long-Term Plans.

Recommendations

That the Canterbury Policy Forum:

- 1 **identify** opportunities to work together in developing 2018–28 Long-Term Plans
- 2 **agree** on a plan to implement those opportunities.

Background

- 1 During the 2015–25 Long-Term Plan process, councils collaborated in the following areas: population data, infrastructure strategies, service delivery reviews, and development of significance and engagement policies.
- 2 Simon Markham (Waimakariri) and David Bromell (Environment Canterbury) provided population analysis and worked with Statistics NZ to obtain an extension to the current projection series. David Ward (Selwyn) provided leadership on alignment of infrastructure strategies.

Opportunities for collaboration on 2018–28 Long-Term Plans

- 3 Potential opportunities include:
 - population analysis – consistent use of population estimates and projections (and identification of the appropriate projections series), with support to councils who do not have this capability in-house
 - sharing draft infrastructure strategies to identify opportunities for alignment and shared services
 - sharing draft financial strategies to build a whole-of-region view of cost pressures
 - sharing information on proposed levels of service, to identify opportunities and options to provide consistent levels of service across the region.
- 4 Forum members are invited to indicate:
 - which councils have an interest in working with others on 2018–28 Long-Term Plans
 - who is willing to lead agreed work programmes.

Canterbury Policy Forum

Item 8

Date: 12 August 2016

Presented by: Ronnie Cooper, Secretariat

Canterbury submissions: Proposed NPS for Urban Development Capacity, and Local Government Act Amendment Bill (No 2)

Purpose

This paper provides Canterbury Policy Forum members with an update on the Canterbury region's combined submissions on recent policy and legislation proposals.

Recommendation

That the Canterbury Policy Forum **receive** the report.

Background

- 1 At its meeting on 25 September 2015, the Forum agreed to work in collaboration and with the Canterbury Planning Managers Group (CPMG) to develop shared responses to each of the Government's policy initiatives for new and revised national policy instruments under the RMA. The CPMG also led a process to develop a shared submission on the Resource Legislation Amendment Bill.

Proposed NPS for Urban Development Capacity

- 2 The Minister for the Environment released in June a consultation document outlining a proposed new NPS on Urban Development Capacity. The proposal included high level objectives for all local authorities, to:
 - ensure they provide sufficient residential and business development capacity to enable urban areas to meet demand
 - ensure plans and regional policy statements are based on a robust, accurate and frequently-updated evidence base
 - promote co-ordination within and between local authorities and infrastructure providers in urban areas
 - ensure that planning decisions enable urban development and that local authorities adapt and respond to market activity.
- 3 The proposed NPS on Urban Development Capacity would require councils with a Medium or High Growth Area in their jurisdiction to:
 - undertake regular Housing and Business Land Assessments, and monitor a range of indicators including housing affordability
 - provide further development capacity when the evidence base or monitoring indicates that development capacity is not sufficient in the short-, medium- or long-term

- consider changes to plans and regional policy statements, consenting processes and consent conditions.
- 4 The proposed NPS on Urban Development Capacity would require councils with a High Growth Area in their jurisdiction to:
- amend proposed and operative regional policy statements by the end of 2018 to give effect to the NPS policies, using a s55(2A) RMA process rather than a Schedule 1 process
 - set minimum targets for the supply of sufficient residential capacity
 - provide a future land release and intensification strategy alongside the relevant plans and regional policy statements
 - The Secretariat worked closely with managers and staff from member councils to prepare the shared Canterbury submission on the proposed NPS on Urban Development Capacity (attached). The submission was lodged with the Ministry for the Environment on 15 July 2016
 - A number of Canterbury councils decided not to make their own separate submissions on the NPS on Urban Development Capacity proposals, and have relied on the shared Canterbury submission.

Local Government Act Amendment Bill (No 2)

- 5 The Bill was introduced into the House on 9 June 2016 with its first reading on 15 June 2016. The Bill proposes changes to the processes for local government reorganisations (including transfers of functions between councils and joint governance agreements) and a range of new powers for the Local Government Commission.
- 6 The Secretariat worked with Chief Executives and staff from member councils to prepare the shared Canterbury submission on the Bill (attached). The revised draft was discussed and agreed with all Canterbury region Mayors and Dame Margaret Bazley at the LGNZ conference in Dunedin on 25/26 July 2016. The submission was lodged with the Local Government and Environment Select Committee on 28 July 2016.

Future National Directions initiatives

- 7 Forthcoming initiatives signalled for consultation in the next few months by the Ministry for the Environment include proposed amendments to the NESs for Contaminants in Soil and Air Quality. A proposed NPS for Aquaculture will address coastal aquaculture only and therefore will only have relevance for some Canterbury councils. The Ministry has also signalled further work around implementation of the changes to the NPS Freshwater Management and the new requirements for stock exclusion from waterways. The Secretariat will keep member councils informed and will involve you in the processes for developing responses on these proposals when they are released.

15 July 2016

Vicky Robertson
Chief Executive
Ministry for the Environment
PO Box 106483,
Auckland City 1143



Email: npsurbandevlopment@mfe.govt.nz

Dear Vicky,

Canterbury Mayoral Forum submission: proposed National Policy Statement on Urban Development Capacity

The Canterbury Mayoral Forum welcomes the opportunity to make a submission on the proposed National Policy Statement on Urban Development Capacity. The Forum comprises the Mayors of the ten territorial local authorities in Canterbury, and myself, as Chair of Environment Canterbury.

Many of our councils have a strong interest in the proposed policy statement. In particular, the local authorities who work together, along with a range of other agencies, to implement the Greater Christchurch Urban Development Strategy.

The Canterbury Mayoral Forum would like to be part of ongoing discussions and collaboration to ensure any approved National Policy Statement on Urban Development Capacity is appropriate and effectively implemented to provide benefit for our communities.

The Forum would like to thank you for the consideration given to its submission on the proposed policy statement.

For any enquiries, please contact:

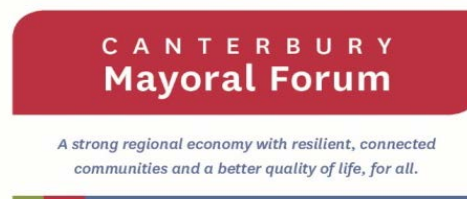
Dr Ronnie Cooper

027-839-2565 / ronnie.cooper@ecan.govt.nz

Yours sincerely

Dame Margaret Bazley, ONZ, DNZM, Hon DLit
Chair

Submission to the Ministry for the Environment from the Canterbury Mayoral Forum



Proposed National Policy Statement on Urban Development Capacity

15 July 2016

1. The Canterbury Mayoral Forum comprises the Mayors of the ten territorial local authorities and the Chair of Environment Canterbury, supported by our Chief Executives. The purpose of the Forum is to promote collaboration across the region and to increase the effectiveness of local government in meeting the needs of Canterbury's communities.
2. All Canterbury councils actively participate in the Forum:
 - Kaikōura District Council;
 - Hurunui District Council;
 - Waimakariri District Council;
 - Christchurch City Council;
 - Selwyn District Council;
 - Ashburton District Council;
 - Mackenzie District Council;
 - Timaru District Council;
 - Waimate District Council;
 - Waitaki District Council; and
 - Environment Canterbury.
3. The Mayoral Forum work programme is implemented by the Canterbury Chief Executives Forum and the Canterbury Policy Forum. For planning related matters, the Policy Forum is supported by the Canterbury Planning Managers Group.
4. The Canterbury Mayoral Forum welcomes the opportunity to make a submission on the proposed National Policy Statement on Urban Development Capacity (proposed NPS-UDC), and appreciates the significant work that has gone into developing the document in a relatively short period of time.
5. The Canterbury Mayoral Forum observes that the consultation document on the proposed NPS notes the intention for the Minister for the Environment (the Minister) to decide on whether to approve the proposed NPS-UDC following consideration of submissions and the preparation of a summary of submissions report, including recommendations, by the Ministry for the Environment (the Ministry). This is acknowledged as reflecting the process available to the Minister as set out in section 46A(1)(b) of the Resource Management Act 1991 (RMA). This process does not include a Board of Inquiry or hearing to consider submissions. The Canterbury Mayoral Forum considers that the significance of the proposed NPS would be better recognised by, and likely resulted in a more robust and well-developed NPS, through the process available under section 46A(1)(a).
6. The submission from the Canterbury Mayoral Forum has been developed with input from staff of key councils within Canterbury.

7. Some councils represented on the Canterbury Mayoral Forum have also developed their own submissions on the proposed NPS-UDC. In particular, the local authorities who work together along with a range of other agencies to implement the Greater Christchurch Urban Development Strategy (the UDS Partnership) have provided a detailed submission, reflecting the significant implications for that area of the proposed NPS as currently drafted.
8. This submission focuses on those parts of the proposed NPS-UDC that affect all local authorities, with the expectation that the UDS Partnership submission and individual council submissions will provide further detail on specific points of interest for their communities.

Supporting the UDS Partnership

9. The UDS partners work collaboratively to address cross-boundary issues in Greater Christchurch, guided by the Greater Christchurch Urban Development Strategy (UDS). The UDS has been in place since 2007. It provides a strategic framework to guide the growth management of the Greater Christchurch area.
10. The UDS document and the supporting governance structures have been very important through the recovery of Greater Christchurch from the unprecedented effects of the Canterbury earthquakes.
11. The UDS document, and the significant background work that went into it, provided important information and guidance for recovery planning, such as the development of the Land Use Recovery Plan. In this way it contributed significantly to the resilience of Greater Christchurch. To reflect the many planning documents developed for earthquake recovery the UDS has been updated recently.
12. The UDS governance structures include groups at various levels of partner agencies, with overall responsibility sitting with the Urban Development Strategy Implementation Committee (UDSIC). The Recovery Strategy for Greater Christchurch: Mahere Haumanutanga o Waitaha established a governance framework which mirrored the UDS governance structure to enable effective connection and communication between the UDS partners and central government agencies involved in the recovery.
13. The Canterbury Mayoral Forum **supports** the submission made by the UDS Partnership. In particular, the proposed NPS-UDC should not in any way undermine the UDS, but rather support it to continue to ensure the sustainable management of urban development in Greater Christchurch.
14. It is also noted that if, like the UDS partners, other councils in New Zealand are already undertaking growth management planning and have supporting strategies, then many of the aims of the proposed NPS are likely already being achieved in those areas.

General Comments

Development of a NPS on Urban Development Capacity

15. The Canterbury Mayoral Forum is **not opposed** to the development of a NPS on Urban Development Capacity. The Government's policy objectives for the development of the proposed NPS-UDC are recognised as commendable aims, these being to:
 - "Maximise the economic, social and cultural benefits of urban environments at the local and national level, while managing within environmental bottom lines;

Mayors standing together for Canterbury.

Ashburton District Council • Canterbury Regional Council • Christchurch City Council • Hurunui District Council
 Kaikoura District Council • MacKenzie District Council • Selwyn District Council • Timaru District Council
 Waimakariri District Council • Waimate District Council • Waitaki District Council

Mayoral Forum Secretariat, C/- Environment Canterbury, PO Box 345, Christchurch 8140 T: 03 345 9323

- Improve the availability and choice of housing and economic opportunities in urban areas; and
 - Promote effective and co-ordinated land use planning (including with infrastructure, and across council boundaries) that responds to growth and change in urban areas.”¹
16. The policy objectives have been modified following the completion of the cost benefit analysis, and read differently in the Regulatory Impact Statement (RIS):
- “Maximise the economic, social and cultural benefits of urban environments at the local and national level in a sustainable manner;
 - Improve the availability and choice of housing and economic opportunities in urban areas to enable more people in communities to provide for their wellbeing (particular for those on medium to moderate incomes for whom access to housing in urban areas is becoming increasingly constrained);
 - Promote greater efficiency in the supply of development capacity to respond to change and growth in urban areas (providing for the social, economic, cultural and environmental wellbeing of future generations).”²
17. While both sets of policy objectives are good aims, it would be beneficial for the supporting documents to make clear which are the objectives of the proposed NPS-UDC, and for the rationale behind these changes to be explained.
18. It is also noted that these policy objectives can be clearly linked to the strategic directions of the UDS document, which are listed in section 2 of that document under the themes of enriching lifestyles, enhancing environments, encouraging prosperous economies, managing growth, providing effective governance and leadership, and integrating implementation. Specifically, these strategic directions include, among a number of others:
- Increasing the supply of well-located, affordable housing;
 - Providing for new urban development that is well integrated with existing urban areas and towns; and
 - Ensuring the integration of environmental, social, health, cultural, and economic matters in all policies, plans and activities and working in partnership with surrounding communities, to achieve the strategic outcomes.
19. However, it is considered that there are aspects of the proposed NPS-UDC as currently drafted that need to be amended to make it a workable document, achieve these policy objectives, and ensure it integrates well into the current and future planning regimes in New Zealand, if approved by the Minister. These are set out in more detail below.

¹ The policy objectives as set out in section 4.1 of the supporting document ‘Cost benefit analysis of policy options for and NPS-UDC’.

² Regulatory Impact Statement for the Proposed National Policy Statement on Urban Development Capacity under the Resource Management Act 1991, page 7.

Mayors standing together for Canterbury.

Ashburton District Council • Canterbury Regional Council • Christchurch City Council • Hurunui District Council
 Kaikoura District Council • MacKenzie District Council • Selwyn District Council • Timaru District Council
 Waimakariri District Council • Waimate District Council • Waitaki District Council

Mayoral Forum Secretariat, C/- Environment Canterbury, PO Box 345, Christchurch 8140 T: 03 345 9323

Overall direction of the proposed NPS-UDC

20. While the Canterbury Mayoral Forum notes the limited scope of the proposed NPS-UDC through its development, it is still important to point out that the overall direction of the NPS has a narrow focus on providing additional development capacity only in urban areas with projected medium and high future growth. The Forum questions the appropriateness of this given the range of issues New Zealand urban areas are facing.
21. While the proposed NPS-UDC may be appropriate for some areas of New Zealand, there are many urban areas in the Canterbury region for which the policy statement lacks relevance, will not address the critical issues, and will not achieve the stated policy objectives.
22. A key example of this is that there are no provisions supporting the sustainability of future urban development. Furthermore the proposed NPS-UDC does not include provisions to address changes and issues facing communities with declining and ageing populations, or others that have structural change within stable or declining population and household numbers. In these areas it is not the capacity for urban development that is an issue, but other issues such as the cost of maintaining services and infrastructure, the viability of communities, and the different types of services, facilities and housing that will be required in the future.
23. The Canterbury Mayoral Forum also notes the comments made by the Ministry for Education on the proposed NPS-UDC, in that the proposal does not require development that provides access to community facilities, good urban design, or integrated planning of social infrastructure.³ It is noted that these matters link directly to the first and third policy objectives listed above. These comments are also reflected in the proposed NPS-UDC preamble, which states that, “[i]t is also important that planning provides good accessibility between housing and businesses, and the social infrastructure necessary in a successful city”. However, the subsequent NPS-UDC as currently drafted makes no reference to the quality of the urban development, urban form and design that would lead to accessibility between housing and business, or the community infrastructure and facilities that are required to support the wellbeing of communities.
24. The Canterbury Mayoral Forum **supports** the intent of the comments made by the Ministry for Education, and considers that the inclusion of provisions to address these matters would be beneficial to an approved NPS on Urban Development Capacity.
25. Additionally, it is noted that intensification is mentioned only twice in the proposed NPS-UDC (and only in reference to the requirement for councils to prepare a land release and intensification strategy). This reinforces the narrow approach of the document as currently drafted. Although the footnote on the supporting explanation on page 20 of the consultation document states that development capacity explicitly refers to the capacity for intensification as well as expansion, the definition of development capacity in the proposed NPS does not refer to intensification explicitly.

Recommendations

1. *Inclusion of provisions in the NPS-UDC to address matters relating to the quality of urban development and social infrastructure and facilities (as raised by the Ministry for Education).*

³ As discussed in the Cabinet paper ‘Approval for public consultation on a proposed National Policy Statement on Urban Development Capacity’, para. 62 – 63.

Mayors standing together for Canterbury.

Ashburton District Council • Canterbury Regional Council • Christchurch City Council • Hurunui District Council
Kaikoura District Council • MacKenzie District Council • Selwyn District Council • Timaru District Council
Waimakariri District Council • Waimate District Council • Waitaki District Council

Mayoral Forum Secretariat, C/- Environment Canterbury, PO Box 345, Christchurch 8140 T: 03 345 9323

2. *Explicit reference in the NPS-UDC to intensification and brownfield development as a means to achieve greater urban development capacity.*

Purpose of the RMA

26. The Canterbury Mayoral Forum **supports** the points raised in the Environment Canterbury submission on the need to better reflect the purpose of the RMA in the proposed NPS-UDC, and submits that the proposed NPS-UDC as a whole needs to provide more clarity on its relationship with Part 2 of the RMA. As currently drafted Objective OA3 and Policy PA3 in particular, and the other Objectives and Policies more generally, could achieve greater consistency with the purpose of the RMA.
27. The Canterbury Mayoral Forum requests that additional wording be included to achieve this, for example greater incorporation of and consistency with section 5 (2) (a), (b) and (c) of the RMA. This should also provide clarity on how the proposed NPS interacts with RMA sections 6, 7 and 8.
28. Specific wording for OD1, and particular issues with OA3 and PA3 are addressed below (paragraphs 52-55, 57 and 67-71).

Recommendation

3. *Inclusion of wording in relevant provisions of the NPS-UDC to ensure greater consistency with Part 2 of the RMA.*

Support for local authority coordination

29. The Canterbury Mayoral Forum **supports** the provisions included in the proposed NPS-UDC relating to the need for local authorities to work together in coordinated and integrated fashion. It is noted that this is already occurring in Canterbury through mechanisms such as the Canterbury Mayoral Forum and supporting groups, and specifically for the geographic area around Christchurch, through the Greater Christchurch UDS Partnership.
30. However, the provisions included in the proposed NPS-UDC could be improved through alignment with the Canterbury Mayoral Forum's focus on effectiveness of local government, including through collaboration and sharing of resources. The Canterbury Mayoral Forum would be willing to provide additional guidance on how to achieve this.
31. As noted below, the provisions also need to recognise and provide for what is already being done throughout the country in relation to management of urban growth and development, and not weaken these activities.

Ongoing engagement

32. The Canterbury Mayoral Forum **requests** to be engaged in ongoing discussions to support the development of the proposed NPS-UDC, and to help develop guidance for the implementation of any approved NPS on Urban Development Capacity.

Mayors standing together for Canterbury.

Ashburton District Council • Canterbury Regional Council • Christchurch City Council • Hurunui District Council
Kaikoura District Council • MacKenzie District Council • Selwyn District Council • Timaru District Council
Waimakariri District Council • Waimate District Council • Waitaki District Council

Mayoral Forum Secretariat, C/- Environment Canterbury, PO Box 345, Christchurch 8140 T: 03 345 9323

33. This guidance needs to take into account the ability and resources of local authorities to effectively and efficiently undertake any ongoing work required by an approved NPS, and take into account and strengthen work already being undertaken by local authorities. Engagement with the Canterbury Mayoral Forum would enable valuable advice to be provided to the responsible Ministries on these matters.

Recommendation

4. *That the Ministries establish a collaborative working group with local government to address drafting issues with the proposed NPS-UDC prior to recommendations being provided to the Minister for the Environment.*

Support for existing growth management

34. In those areas where urban development and growth management strategies are in place, councils are likely to already be giving effect to many of the objectives and policies of the proposed NPS-UDC through non-statutory documents and council processes.
35. As noted above, an example of this in the Canterbury region is the Greater Christchurch UDS. The UDS already supports the objectives of the proposed NPS-UDC, and does so through voluntary collaboration of the local authorities, other relevant agencies and Te Rūnanga o Ngai Tahu.
36. The Canterbury Mayoral Forum submits that any approved NPS-UDC needs to clearly support what is already being done through these existing plans, strategies and collaborative processes, in particular the Greater Christchurch UDS. The worst outcome for an approved NPS on Urban Development Capacity would be to undermine the positive contributions existing growth management provides to sustainable management of New Zealand urban areas.

Recommendation

5. *That the NPS clearly supports what is already being done through existing plans, strategies and collaborative processes, in particular the Greater Christchurch UDS.*

Drafting issues

37. While the Canterbury Mayoral Forum recognises the relatively short time period within which the proposed NPS-UDC was drafted, there are a number of issues in the drafting of the provisions. These problems include inconsistencies, vagueness, and interpretation issues.
38. To give an example, it is difficult to interpret what 'likely to exist' means in relation to the provision of adequate infrastructure in the definition of development capacity. This is an important aspect, as it relates directly to the assessment of development capacity, and therefore has flow-on effects for whether additional capacity will be required. Similarly, it is unclear what threshold 'indicates' provides in relation to the evidence base or monitoring for whether there is sufficient development capacity under Policy PD1. There are a number of other such areas where improvements in the drafting would be beneficial, which are outlined in greater detail in the submission from Environment Canterbury on the proposed NPS-UDC.

Mayors standing together for Canterbury.

Ashburton District Council • Canterbury Regional Council • Christchurch City Council • Hurunui District Council
 Kaikoura District Council • MacKenzie District Council • Selwyn District Council • Timaru District Council
 Waimakariri District Council • Waimate District Council • Waitaki District Council

Mayoral Forum Secretariat, C/- Environment Canterbury, PO Box 345, Christchurch 8140 T: 03 345 9323

39. These issues should be addressed through the collaborative working group recommended above.

Objectives of the proposed NPS-UDC

40. The Canterbury Mayoral Forum considers that amendments are required to ensure the Objectives in the proposed NPS-UDC better reflect needs and opportunities of development in urban areas across New Zealand
41. Amendments are also required to better align the Objectives of the proposed NPS-UDC with the policy objectives for the development of the proposed NPS (noted in paragraphs 15 and 16 above).

Housing affordability

42. While noting the discussion on ‘affordability’ in paragraphs 59 and 60 of the Cabinet paper, the Canterbury Mayoral Forum recommends explicit reference to housing affordability in the Objectives. This should be included in the Objective Group A – Outcomes for decision-making.
43. It is understood that housing affordability issues are part of the main drivers for the development of the proposed NPS-UDC, as noted in the preamble, “[t]his National Policy Statement aims to help reduce regulatory barriers to the supply of housing, and reduce the cost of housing relative to income”.⁴
44. This is also reflected in the problem statement set out in the Regulatory Impact Statement and associated cost benefit analysis, which is framed around a central assumption that a limited supply of housing and rising property prices are occurring as results of planning policies constraining development capacity and limiting the ability of the market to meet demands in growing cities.
45. The response to this problem in the proposed NPS-UDC is to require urban land capacity provided for through local authority plans and policy statements to exceed demand.
46. It is also noted that housing affordability was a matter included in earlier proposals for amendments to Part 2 of the RMA, but were not subsequently included in the Resource Legislation Amendment Bill.
47. If one of the desired outcomes to be achieved through the policy statement is greater housing affordability then this should be set out clearly in the Objectives. It is recognised that this relates to Objective OA1 through social and economic wellbeing of people and communities. However, the Canterbury Mayoral Forum submits that this should be made more explicit, as it would provide a clearer link between the purpose of the RMA, the objectives of the NPS-UDC, and the responses set out in the policies.

⁴ Page 6 of the Consultation Document

Recommendation

6. *That the proposed NPS-UDC be amended to explicitly refer to housing affordability as an objective, which relates to sustainable management through enabling people and communities to provide for their social, economic, and cultural well-being and for their health and safety.*

Consideration of environmental effects

48. The Canterbury Mayoral Forum **supports** the points raised by Environment Canterbury on the need for consideration of the sustainable management of New Zealand's natural and physical resources. The provision of urban development capacity through plans and policy statements needs careful consideration of the actual and potential effects on the environment, including all aspects of the environment as defined under the RMA.
49. The Canterbury Mayoral Forum strongly recommends at least the inclusion of environmental wellbeing in Objective OA1. Currently this Objective does not adequately recognise subsections 2(a), (b) and (c) of the purpose of the RMA. Including environmental wellbeing would help to achieve a better balance of priorities in the proposed NPS-UDC, and reflect councils' requirements under the RMA and other acts such as the LGA, which sets out principles which local authorities must act in accordance with. These principles include the need to maintain and enhance the quality of the environment in taking a sustainable development approach.
50. Along with including environmental wellbeing in OA1, the Ministry for the Environment should consider recommending the inclusion a new Objective, specifically addressing avoiding, remedying or mitigating the effects of urban development on the environment. This would link to Part 2 of the RMA, and the Government's policy objectives of the proposed NPS-UDC (as set out in paragraph 15 above) to manage within environmental bottom lines.
51. In discussing risks associated with interactions with other NPS and NES and Part 2 of the RMA, the supporting cost benefit analysis document states that:
- “These matters do not necessarily inhibit the provision of development capacity, but require that, at plan-making stage, the local authority gives due weight to the value of nationally significant resources... This is explicitly addressed in all NPS-UDC options considered, through Objective OA3 and Policy PA3.”⁵
52. The Canterbury Mayoral Forum notes that the Objective OA3, as assessed in the cost benefit analysis, also included the phrase, “while best managing both its positive and adverse effects”. This analysis also referred to OA3, in stating that:
- “NPS-UDC options recognise that councils will be required to give appropriate consideration and management response to avoiding, remedying and mitigating the potential adverse effects of urban growth on these resource values, while appropriately enabling the provision for such growth to achieve the overall purpose of the Act.”⁶

⁵ 'Cost benefit analysis of policy options for and NPS-UDC', page 84.

⁶ 'Cost benefit analysis of policy options for and NPS-UDC', page 65.

Mayors standing together for Canterbury.

Ashburton District Council • Canterbury Regional Council • Christchurch City Council • Hurunui District Council
 Kaikoura District Council • MacKenzie District Council • Selwyn District Council • Timaru District Council
 Waimakariri District Council • Waimate District Council • Waitaki District Council

Mayoral Forum Secretariat, C/- Environment Canterbury, PO Box 345, Christchurch 8140 T: 03 345 9323

53. Without the additional phrase as included in the cost benefit analysis version of OA3, the provisions of the proposed NPS-UDC may not necessarily appropriately allow for the achievement of the purpose of the Act through the provision of urban development capacity.
54. The Canterbury Mayoral Forum therefore submits that the version of OA3 included in the cost benefit analysis be used in the NPS-UDC. Analysis and recommendations of PA3 are provided below.

Recommendation

7. *That the proposed NPS-UDC be amended to:*
- a. *include environmental wellbeing in Objective OA1*
 - b. *the version of OA3 included in the cost benefit analysis be used in the NPS*
 - c. *include an additional objective relating to environmental considerations.*

Amendments to Objectives OB1 and OD1

55. Objective OB1 should be worded to relate directly to urban development capacity. It seeks to ensure plans and regional policy statements are based on a robust, accurate and frequently updated evidence base. While this is not opposed, and is generally a sound aim for local authority policy-makers, it is a wide ranging statement and needs greater specificity in this context.
56. Objective OD1 seeks “to ensure that planning decisions enable urban development in the short, medium and long terms”. The Canterbury Mayoral Forum submits that additional wording is required to qualify the appropriateness of urban development that is to be enabled, to achieve the policy objectives of the proposed NPS-UDC, align with the purpose of the RMA, and respond to the concerns of other organisations such as the Ministry for Education. This also relates to recommendation 1 above.
57. The Canterbury Mayoral Forum submits that OD1 should be amended to read:

To ensure that planning decisions subject to Part 2 of the RMA enable, in the short, medium and long term, appropriate urban development in locations that avoid natural and other constraints and are or will be supported by adequate physical and social infrastructure.

Recommendation

8. *That the proposed NPS-UDC be amended to:*
- a. *word OB1 to relate directly to urban development capacity*
 - b. *qualify the appropriateness of urban development that is to be enabled through amendments to Objective OD1*

Mayors standing together for Canterbury.

Ashburton District Council • Canterbury Regional Council • Christchurch City Council • Hurunui District Council
Kaikoura District Council • MacKenzie District Council • Selwyn District Council • Timaru District Council
Waimakariri District Council • Waimate District Council • Waitaki District Council

Mayoral Forum Secretariat, C/- Environment Canterbury, PO Box 345, Christchurch 8140 T: 03 345 9323

Policies affecting all territorial authorities

58. The Canterbury Mayoral Forum has focused its submission on the provisions of the proposed NPS-UDC that relate to all local authorities in Canterbury. For the Policies, this means those set out under Outcomes for decision making, policies PA1, PA2 and PA3.
59. Overall, it is considered that some of the policies support work already going on, particularly through the UDS (and these could be refined to provide stronger support), while others may undermine the role of the partnership and should be amended.

Policy PA1

60. Overall, Policy PA1 is not opposed. However, it is not clear exactly what the 'potential for social and economic exchange within the urban area' actually means. As decision-makers will be required to provide for an urban form that maximises this, greater clarity and explanation is required. For example, would a 'compact city' urban form, where development capacity is **only** provided through intensification, achieve this?
61. PA1 also requires decision-makers to have 'particular regard' to 'scarce urban land and infrastructure'. It is not clear how this fits with Part 2 of the RMA, particularly how this is to be weighed against the matters in sections 6 and 7. Again, additional wording is required to provide clarity.
62. Although a more detailed point, the Canterbury Mayoral Forum is also concerned that PD9 requires local authorities to have 'particular regard' to PA1 in developing a future land release and intensification strategy. This would appear to create potential for adverse consequence, such as placing greater weight on 'enabling the competitive operation of land and development markets' than on 'minimising the adverse effects of development' (PA3) through decision making processes, which would likely have flow-on unintended and significantly adverse consequences for New Zealand's environment.

Recommendation

9. *That the proposed NPS-UDC is amended to provide clarity and explanation for:*
- a. *what the 'potential for social and economic exchange within the urban area' is; and*
 - b. *how particular regard to 'scarce urban land and infrastructure' fits with Part 2 of the RMA.*

Policy PA2

63. The Canterbury Mayoral Forum is concerned that PA2, when read alongside the definition of "sufficient" at page 10 of the proposed NPS-UDC, would require all local authorities to provide 'sufficient development capacity', i.e. 20 percent over and above projected short and medium-term demand, and 15 percent over long-term demand.
64. This could have significant adverse consequences, especially for local authorities with smaller urban areas. This policy could result in very poor planning outcomes, particularly over time, if development does not occur sequentially as planned. In addition, the requirement for development capacity to take into account the provision of adequate infrastructure could place

Mayors standing together for Canterbury.

Ashburton District Council • Canterbury Regional Council • Christchurch City Council • Hurunui District Council
 Kaikoura District Council • MacKenzie District Council • Selwyn District Council • Timaru District Council
 Waimakariri District Council • Waimate District Council • Waitaki District Council

Mayoral Forum Secretariat, C/- Environment Canterbury, PO Box 345, Christchurch 8140 T: 03 345 9323

very significant financial burden on the smaller local authorities, especially if development does not occur in areas identified for development due to other factors, such as land ownership fragmentation.

65. It is also noted that under section 8.1.1 of the cost benefit analysis document no rationale is provided for the level of excess development capacity required under PA2 and the definition of 'sufficient'. Additionally, the percentage level required has increased from 15 percent and 10 percent above the short and medium-term, and long-term demand, respectively, to 20 percent and 15 percent, with no apparent explanation.
66. The Canterbury Mayoral Forum considers that the lack of initial rationale and the subsequent change significantly undermines the robustness of these figures, the cost benefit analysis, Regulatory Impact Statement, and the proposed NPS-UDC as a whole. The question in the consultation document on the appropriateness of these figures cannot be answered before the rationale is explained.

Recommendation

10. *That the proposed NPS-UDC is amended to explain in more detail the rationale behind the definition of 'sufficient'.*

Policy PA3

67. The Canterbury Mayoral Forum is concerned about a number of aspects of Policy PA3 as included in the proposed NPS-UDC. Generally, Policy PA3 does not provide clarity on how decision makers would determine the relationship of these matters with sections 5, 6 and 7 of the RMA. Additional wording should be included to provide this clarity, as indicated through recommendation (iii) above.
68. Additionally, it appears that the version of Policy PA3 assessed in the cost benefit analysis for the proposed NPS included 'environmental wellbeing' along with social, economic and cultural wellbeing in the first bullet point. As PA3 was specifically identified as relating to Part 2 of the RMA in this analysis (as noted above), the Canterbury Mayoral Forum submits that environmental wellbeing should be reinserted into this part of the policy. Additionally, the second bullet point is suggested to read;
- “...adverse effects of urban development on the environment.”
69. These amendments would achieve greater consistency with Part 2 of the RMA and the policy objective for managing within environmental bottom lines.
70. The Canterbury Mayoral Forum also has concerns about the third bullet point of Policy PA3. It is not clear how a decision-maker is to have particular regard to the positive effects of urban development at a national scale. This would also seem to suggest that positive effects should be given more weight than negative effects, regardless of what these effects are, or their level of impact. Amendments are required to allow for effects to be appropriately considered and balanced.
71. Additional concern is raised due to the fact that this part of the policy has also changed from that analysed in the cost benefit analysis version, which read, “[a]ssess urban development in terms of its national, regional and district effects, as well as local effects”. As the wording in the proposed NPS also makes it unclear whether 'particular regard' should be given to the positive

Mayors standing together for Canterbury.

Ashburton District Council • Canterbury Regional Council • Christchurch City Council • Hurunui District Council
Kaikoura District Council • MacKenzie District Council • Selwyn District Council • Timaru District Council
Waimakariri District Council • Waimate District Council • Waitaki District Council

Mayoral Forum Secretariat, C/- Environment Canterbury, PO Box 345, Christchurch 8140 T: 03 345 9323

effects at all scales, including local effects, or just to national, regional and district scales, the Canterbury Mayoral Forum submits that the cost benefit analysis version be used, or the policy comprehensively rewritten to clarify what is meant.

Recommendation

11. *That the proposed NPS-UDC policy PA3 be amended as detailed above.*

Conclusion

72. The Canterbury Mayoral Forum is not opposed to the development of a national policy statement to address urban development capacity. However there are a number of concerns with or important considerations for the proposed NPS-UDC, as outlined in this submission, relating to:

- General Points
 - Overall direction of the proposed NPS
 - Purpose of the RMA
 - Support for local authority coordination
 - Ongoing engagement
 - Support for existing growth management
 - Drafting issues
- Objectives of the proposed NPS-UDC
 - Housing affordability
 - Consideration of environmental effects
 - Wording amendments to Objective OB1 and Objective OD1
- Policies affecting all territorial authorities
 - Clarifying and improving Policies PA1, PA2 and PA3

73. The Forum would like to thank the Ministries for the consideration given to its submission on the proposed policy statement. We look forward to future involvement with the Ministries and others to address the issues raised in this submission and by other submitters.

74. For further enquiries, please contact the Secretariat for the Canterbury Policy Forum:

Dr Ronnie Cooper, Environment Canterbury

027-839-2565 / ronnie.cooper@ecan.govt.nz

Mayors standing together for Canterbury.

Ashburton District Council • Canterbury Regional Council • Christchurch City Council • Hurunui District Council
 Kaikoura District Council • MacKenzie District Council • Selwyn District Council • Timaru District Council
 Waimakariri District Council • Waimate District Council • Waitaki District Council

Mayoral Forum Secretariat, C/- Environment Canterbury, PO Box 345, Christchurch 8140 T: 03 345 9323

Submission to the Local Government and Environment Select Committee

Local Government Act 2002 Amendment Bill (2)

28 July 2016



A strong regional economy with resilient, connected communities and a better quality of life, for all.

1. The Canterbury Mayoral Forum (the Forum) is pleased to have this opportunity to offer comment on the Local Government Act 2002 Amendment Bill No. 2 (the Bill).
2. The Forum wishes to be heard in support of our submission.

Context

3. The Canterbury Mayoral Forum comprises the Mayors of the ten territorial local authorities in Canterbury and the Chair of Environment Canterbury, supported by our Chief Executives. The purpose of the Forum is to promote collaboration across the region and to increase the effectiveness of local government in meeting the needs of Canterbury's communities.
4. All Canterbury councils actively participate in the Forum: Kaikōura District Council, Hurunui District Council, Waimakariri District Council, Christchurch City Council, Selwyn District Council, Ashburton District Council, Mackenzie District Council, Timaru District Council, Waimate District Council, Waitaki District Council and Environment Canterbury.
5. The Forum work programme is implemented by the Canterbury Chief Executives Forum and the Canterbury Policy Forum. For matters that impinge on planning, the Policy Forum is supported by the Canterbury Planning Managers Group.
6. The following submission has been developed by members of the Canterbury Policy Forum, and approved by the Canterbury Mayoral Forum. There are a range of views across our member councils, and individual Canterbury councils have separately provided their own submissions on the Bill. This submission is not intended to replace or detract from any of those. However, this submission has the support of all Canterbury councils.

General Comments

7. The Forum supports those proposals within the Bill which would allow more flexibility for local authorities to work together. However, Canterbury councils have serious concerns and are unable to support provisions in the Bill which would undermine local democracy and local governments' 'contracts' with their communities.

Mayors standing together for Canterbury.

Ashburton District Council • Canterbury Regional Council • Christchurch City Council • Hurunui District Council
Kaikōura District Council • MacKenzie District Council • Selwyn District Council • Timaru District Council
Waimakariri District Council • Waimate District Council • Waitaki District Council

Mayoral Forum Secretariat, C/- Environment Canterbury, PO Box 345, Christchurch 8140 T: 03 345 9323

*LOCAL GOVERNMENT ACT 2002 AMENDMENT BILL
COMBINED CANTERBURY COUNCILS' SUBMISSION – 28 JULY 2016*

8. We support the following proposals in the Bill, as they reflect activity that is already being undertaken or explored here in Canterbury:
- the ability for a broader range of functions to be transferred between local authorities
 - joint governance arrangements, and
 - greater use of joint council controlled organisations (CCOs) for providing services.
9. Our view is that these aspects of the Bill reflect existing practices with respect to local authorities working together for the benefit of their communities. Considering the successful and effective collaboration and shared services arrangements currently taking place in Canterbury and throughout New Zealand, we question the need for this legislation as an enabler of local governments working together. Rather, it appears to add unnecessary complexity to existing legislative and non-statutory arrangements which may not appropriately provide for the needs and characteristics of localities and communities.
10. The Bill does not appear to be based on any recognition of existing successful and effective collaborations and infers that there are either few, or ineffective, joint arrangements currently operating between local authorities. In our view, this assumption is incorrect.
11. The Bill is complex and appears to disguise an intention to give central government more control over local arrangements. The themes in the Bill are contradictory – the principle of collaborative involvement between local councils (which we welcome), conflicts with proposed measures that would extend central government power to reorganise (which we cannot support). There are provisions in the Bill which are of serious concern and would create major challenges in implementation, and would be unlikely to add any value to current legislation.
12. Furthermore, the proposed measures to move decision making power from local governments and their communities to central government, violate the principle of subsidiarity. Subsidiarity is the principle that decisions, policies and management of service delivery should be undertaken by the least centralised level of government. There is an extensive range of international law and political theory supporting the principle that local decisions are best made by local representatives for local needs and communities.
13. Canterbury councils cannot support proposals which would erode and undermine local democratic processes including:
- the increased powers of the Local Government Commission (LGC) to decide to undertake a reorganisation investigation
 - the removal of the requirement for community support for reorganisation
 - the diminished ability for local authorities to provide for the circumstances and priorities of their communities
 - inability for councils to require a multiply-owned CCO to comply with plans and policies for the local community
 - the Minister's ability to set performance measures
 - the Minister's powers to direct the activities and priorities of the LGC.

Mayors standing together for Canterbury.

Ashburton District Council • Canterbury Regional Council • Christchurch City Council • Hurunui District Council
Kaikoura District Council • MacKenzie District Council • Selywn District Council • Timaru District Council
Waimakariri District Council • Waimate District Council • Waitaki District Council

Mayoral Forum Secretariat, C/- Environment Canterbury, PO Box 345, Christchurch 8140 T: 03 345 9323

*LOCAL GOVERNMENT ACT 2002 AMENDMENT BILL
COMBINED CANTERBURY COUNCILS' SUBMISSION – 28 JULY 2016*

Existing joint arrangements in Canterbury

14. Canterbury is emerging as a force for cohesive and collaborative leadership, engaged in planning to ensure the whole region achieves the best possible results. This has occurred through the Mayors and Chief Executives of the 11 local authorities in Canterbury speaking with one strong voice, supported by the Canterbury Policy Managers Group and Planning Managers Forum.
15. Canterbury councils have a history of working together voluntarily on major collaborative activities, including the Canterbury Regional Economic Development Strategy (CREDS) and the Canterbury Water Management Strategy (CWMS), with at least 15 additional joint arrangements across all 11 Councils, with a further six sub-regional initiatives (listed in Appendix A).
16. The Canterbury Mayoral Forum clearly defined its work in the CREDS, with a detailed action plan of seven interdependent work programmes, each with a lead Mayor, to achieve its overarching vision:

A region making the most of its natural advantages to build a strong, innovative economy with resilient, connected communities and a better quality of life for all.
17. Some significant gains for the region have been achieved through these work programmes, and Canterbury councils are actively pursuing further opportunities for efficiencies. Two significant examples which are reflective of focus areas in the Bill, have recently commenced among Canterbury councils, led by Christchurch City Council.
 - assessing merits and resource implications of integrating water and wastewater delivery, and stormwater,
 - assessing merits and resource implications of integrating roading and/or transport delivery.
18. The CWMS is another example of strong regional collaboration, with its vision:

To gain the greatest cultural, economic, environmental, recreational and social benefits from our water resources within a sustainable framework both now and for future generations.
19. The CWMS is a collaborative framework for all fresh water related activity in our region, with extensive community engagement and close involvement of Ngāi Tahu rūnanga. The work of setting goals and priorities has been undertaken by community-based Zone Committees, which are joint committees of Environment Canterbury and the relevant territorial local authorities (TLAs) under the LGA. This ensures a strong foundation for CWMS activities in the expertise, local knowledge, and planning and management work of our member councils. There is also a Regional Committee that considers regional issues of environmental restoration and repair, land use impacts on water quality, and water storage, distribution and efficiency options.
20. There are numerous other collaborative achievements where Canterbury councils have operated in partnership. Planning staff from Environment Canterbury have been 'loaned' to TAs, which strengthens the capability of all staff through sharing expertise, understanding different perspectives, and involvement in District Plans. Collaborative cross region activities include co-ordinated submissions where the aim is to have one strong Canterbury voice, most recently to your Committee on the Resource Legislation Amendment Bill, and the Ministry for the Environment consultation on Fresh Water

Mayors standing together for Canterbury.

Ashburton District Council • Canterbury Regional Council • Christchurch City Council • Hurunui District Council
Kaikoura District Council • MacKenzie District Council • Selywn District Council • Timaru District Council
Waimakariri District Council • Waimate District Council • Waitaki District Council

Mayoral Forum Secretariat, C/- Environment Canterbury, PO Box 345, Christchurch 8140 T: 03 345 9323

*LOCAL GOVERNMENT ACT 2002 AMENDMENT BILL
COMBINED CANTERBURY COUNCILS' SUBMISSION – 28 JULY 2016*

Management and the 'Next Steps Discussion Document'. This submission is a collaborative effort of Forum members.

21. Plans are in place for further investigation and implementation of regional joint arrangements over the next three years including integration of engineering services and common standards; further development of GIS/Canterbury Maps; rating and valuation services; health and safety collaboration; building control and regulatory co-ordination; and benchmarking and performance improvement.
22. In summary, Canterbury councils have long understood the practical and financial benefits of working collaboratively. We particularly value the cost savings and enhancement of capabilities through sharing expertise that we are achieving by working together. Intangible benefits are immense and immeasurable, including the sharing of information, shared understanding of the challenges and issues facing our colleagues across urban and rural councils, and the strength of a combined regional voice.
23. Most of this activity is achieved without the need for centrally imposed formal legislative structures. These initiatives are simply based on the principle of good neighbourliness, practicality and efficiency as we work together with our local government colleagues across the region and beyond to address the common challenges we all face in our communities. Canterbury councils are therefore unable to support legislation that would potentially jeopardise our ability to work together in this way.

Specific Points of Submission

LGC role in reorganisations

24. Mayors of Canterbury support in principle reorganisation that creates efficiencies and improves effectiveness. However, any consideration of options or decisions to undertake a reorganisation investigation must involve affected local authorities and their communities, and consider public views. The lack of a requirement for a poll to test community acceptance of LGC reorganisation proposals to establish a CCO is of major concern.
25. We have serious concerns about the proposed role of the Local Government Commission (LGC). The provisions in the Bill would be very enabling for the LGC and we cannot support those provisions that would allow for reorganisations to be initiated by LGC without consultation. The ability for the LGC to propose and establish a CCO, with no requirement for a poll is a concern. These provisions would remove the right to a democratic process and Canterbury councils cannot support the erosion of local democracy.
26. The proposed legislation, which would exclude communities from the reorganisation process, would also remove the ability for other government and non-government shareholders and partners (for example Te Rūnanga o Ngāi Tahu and CDHB), to engage in public consultation and voice their concerns about decisions that affect their communities.

Performance measures

27. The proposed power of the Minister to set performance measures for councils' activities is also of serious concern. Performance measures imposed by central government to date have been ineffective and costly - for example, the National Monitoring System for Councils' performance of functions under the RMA which has imposed significant burdens on all New Zealand councils with no meaningful outcomes yet evident. A one size fits all approach is not workable, and Canterbury councils need systems that will

Mayors standing together for Canterbury.

Ashburton District Council • Canterbury Regional Council • Christchurch City Council • Hurunui District Council
Kaikoura District Council • MacKenzie District Council • Selywn District Council • Timaru District Council
Waimakariri District Council • Waimate District Council • Waitaki District Council

Mayoral Forum Secretariat, C/- Environment Canterbury, PO Box 345, Christchurch 8140 T: 03 345 9323

*LOCAL GOVERNMENT ACT 2002 AMENDMENT BILL
COMBINED CANTERBURY COUNCILS' SUBMISSION – 28 JULY 2016*

respect and provide for the diversity of the region. Central government imposition of measures would erode the distinction between local and central government, would interfere with councils' long term planning, and would undermine the contract between local councils and their communities.

Accountabilities of CCOs

28. There are multiple 'unknowns' regarding the operation of CCOs in the proposed legislation and this lack of clarity makes it impossible for us to support these provisions in the Bill.
29. For example, the Bill neglects to address how individual councils who are shareholders in substantive or multiply-owned CCOs are able to ensure that those CCOs deliver services that meet local policies and priorities.
30. There are some provisions in the Bill which may not lead to efficiencies if implemented as currently described. For example in practice, councils will be unable to sign off levels of service and CCO budgets through their Long Term Plan process, as agreement is required by all shareholding councils. There appear to be no provisions for weighting of different councils, and the purpose of the LTP would be undermined.
31. It appears that substantive and multiply-owned CCOs are outside the scope of council services reviews (section 17A). Therefore under this proposed legislation, it is unclear how a multiply-owned CCO could be disestablished should it be found to be inefficient.
32. If substantive work (transport and water) are given to CCOs as proposed in this Bill, councils would become removed from decision making. This could potentially compromise councils' ability to develop plans and influence growth and economic development in their communities. The role of local government would become less relevant, and councils' primary purposes under the LGA – to support and provide for the needs of their communities – would be constrained.

Process for development of the Bill

33. Canterbury councils note that the Bill has been developed with little engagement with the local government sector. This lack of consultation is noted in the Regulatory Impact Statement and Departmental Disclosure Statement as a 'significant' procedural flaw.¹
34. Canterbury councils also note with concern the ambitious timeline proposed for the progress of the Bill through the House to its introduction. We consider that any proposed legislative change, particularly change with such far-reaching implications as this Bill, must be developed in collaboration with those most affected.

The Canterbury Mayoral Forum recommends:

- 1. that the Committee allocates adequate time to work through the Bill with affected stakeholders to address the issues and concerns raised in submissions.**
- 2. that the Minister for Local Government and the Department of Internal Affairs are directed to work collaboratively with local authorities, iwi and hapū, and relevant stakeholders and organisations to ensure that resulting legislation reflects its stated principles, achieves its intended outcomes and is workable for all parties.**

¹Department of Internal Affairs, Regulatory Impact Statement, pp 5 and 32; Departmental Disclosure Statement, p 5..

Mayors standing together for Canterbury.

Ashburton District Council • Canterbury Regional Council • Christchurch City Council • Hurunui District Council
Kaikoura District Council • MacKenzie District Council • Selywn District Council • Timaru District Council
Waimakariri District Council • Waimate District Council • Waitaki District Council

Mayoral Forum Secretariat, C/- Environment Canterbury, PO Box 345, Christchurch 8140 T: 03 345 9323

*LOCAL GOVERNMENT ACT 2002 AMENDMENT BILL
COMBINED CANTERBURY COUNCILS' SUBMISSION – 28 JULY 2016*

Conclusion

35. The Canterbury Mayoral Forum appreciates the opportunity to provide comment on the proposed changes to the LGA. The Forum considers that there are some measures in the Bill that might support local councils to work more collaboratively. However, we note the extent and success of collaboration currently in place among Canterbury councils without the need for new legislation. We have serious concerns with those measures in the Bill which would undermine local democracy, and given these concerns, strongly suggest that a collaborative review and revision of the Bill with stakeholders would be more likely to achieve the intentions of the legislation.
36. The Canterbury Mayoral Forum wishes to be heard in support of this submission.

Dame Margaret Bazley ONZ DNZM Hon DLit
Chair
Canterbury Mayoral Forum

For further enquiries, please contact the Secretariat for the Canterbury Policy Forum:

Anna Puentener, Environment Canterbury
anna.puentener@ecan.govt.nz / 027 406 4576

Mayors standing together for Canterbury.

Ashburton District Council • Canterbury Regional Council • Christchurch City Council • Hurunui District Council
Kaikoura District Council • MacKenzie District Council • Selywn District Council • Timaru District Council
Waimakariri District Council • Waimate District Council • Waitaki District Council

Mayoral Forum Secretariat, C/- Environment Canterbury, PO Box 345, Christchurch 8140 T: 03 345 9323

APPENDIX A**Joint Arrangements and Sub-Regional Initiatives in Canterbury (2013 - 2016):
Operating in partnership across the Region****Co-ordinated submissions**

When new national policy statements and national environmental standards were announced, the aim was to have one strong 'Canterbury' voice.

Submissions were made on:

- 2014 Local Government Amendment Act 2002
- Proposed changes to the National Policy Statement on Fresh Water Management
- Resource Legislation Amendment Bill
- The National Policy Statement on Urban Development

Forum partners are now working through the consultation documents on the proposed changes to the Local Government Act 2002 Amendment Bill (No 2). The partners are also working jointly on Next Steps for Fresh Water, the NES for Plantation Forestry, NESs for Contaminants in Soil and Air Quality and the NPS for Aquaculture.

Storm water management

In April 2014 a mandate was agreed to organise storm water management region-wide and to oversee technical working groups. Work continues towards achieving region-wide consistency on storm water management.

Population project

A region-wide demographic analysis was completed in association with Statistics NZ and MSD, and a web presence created, on population and migration dynamics (inter and intra-regional) and used to inform infrastructure strategies and Long Term Plans.

Consistency on asset management

2014 saw the establishment of a sub-group to develop consistency around asset management, infrastructure strategies and 2015-2025 LTPs. There is strong support for consistent systems among the region's councils and potential for a centralised database and opportunities to share information and knowledge.

Common approach to Significance and Engagement Policies

All participating councils agreed in April 2014 on the worth of a common approach to Significance and Engagement Policies. The draft policies were created following a number of workshops that saw the office of the Auditor General attend and provide advice following the 2014 LGA amendments.

Long-term regional indicators

Agreement was reached to create set of long-term regional indicators in association with Statistics NZ and MBIE, which resulted in a set of regional indicators being reported by the Canterbury Development Corporation.

Mayors standing together for Canterbury.

Ashburton District Council • Canterbury Regional Council • Christchurch City Council • Hurunui District Council
Kaikoura District Council • MacKenzie District Council • Selwyn District Council • Timaru District Council
Waimakariri District Council • Waimate District Council • Waitaki District Council

Mayoral Forum Secretariat, C/- Environment Canterbury, PO Box 345, Christchurch 8140 T: 03 345 9323

*LOCAL GOVERNMENT ACT 2002 AMENDMENT BILL
COMBINED CANTERBURY COUNCILS' SUBMISSION – 28 JULY 2016*

Managing natural hazard risk

The partners agreed to develop a regional approach to managing natural hazard risk in Canterbury, working with the TLA planners and emergency management officers' forum. The final report was presented in May 2016 and also looked at the monitoring of natural hazards and management reform, (including climate change impacts, mitigation and adaptation) and possible emergence of an NPS.

Collaboration with Heritage NZ

The region collaborated with a view to promoting the Heritage NZ Act and the availability of advice. It made a joint submission to the Heritage New Zealand Pouhere Taonga on its draft Statutory Policies. Together with Heritage NZ developed a symposium in October 2015.

Freedom camping

In order to develop a region wide consistent approach and to identify common issues, the Forum established a working group and is developing an action plan.

Rural fire district proposals

This work is not now required given the Government's introduction of the Fire and Emergency New Zealand Bill, which combines urban and rural fire services."

Contaminated land trial

From January 2015-January 2016 a trial was held on contaminated land technical support to councils to ensure information was consistent across the region. This was extended for a further year.

Hotel development register

The development of a hotel development site information register in association with CREDS visitor strategy work stream, is currently being undertaken.

Rating and valuation services review

Ernst Young (EY) was engaged by the Canterbury Councils to evaluate opportunities for the Canterbury Councils to work more collaboratively on rating and valuation processes. A project working party has been formed to work with EY through a three-phase project process.

Joint waste initiatives and shared landfill

The region collaborates through the Canterbury Waste Joint Committee, set up to identify and promote solid and hazardous waste minimisation. Recent projects funded by the committee include the Love Food Hate Waste campaign and rural waste minimisation. The Kate Valley Landfill, in Hurunui, is a joint venture by a number of the Canterbury Councils and Canterbury Waste Services. The landfill is built to international best practice standards and will provide landfilling space for years to come.

Civil defence including lifelines

A regional emergency fuel supply plan has been developed. Work has begun alongside the University of Canterbury to enhance connectivity of lifeline utility organisations to improve critical infrastructure resilience. Work has also commenced on an initiative to provide a pool of trained Emergency Management Officers to provide additional support for any district Emergency Operations Centre facing a crisis event. Emergency management training along with exercises to enhance and refine skills has been undertaken. Regional priorities for commissioning natural hazard research projects have been agreed.

Mayors standing together for Canterbury.

Ashburton District Council • Canterbury Regional Council • Christchurch City Council • Hurunui District Council
Kaikoura District Council • MacKenzie District Council • Selywn District Council • Timaru District Council
Waimakariri District Council • Waimate District Council • Waitaki District Council

Mayoral Forum Secretariat, C/- Environment Canterbury, PO Box 345, Christchurch 8140 T: 03 345 9323

*LOCAL GOVERNMENT ACT 2002 AMENDMENT BILL
COMBINED CANTERBURY COUNCILS' SUBMISSION – 28 JULY 2016*

Sub-regional initiatives

- Greater Christchurch Urban Development Strategy
- MOUs on roading collaboration in north and south Canterbury
- Share IT infrastructure support for Kaikōura and Mackenzie
- Shared code of engineering practice
- Contaminated land in Greater Christchurch
- Virtual health and safety team

Mayors standing together for Canterbury.

*Ashburton District Council • Canterbury Regional Council • Christchurch City Council • Hurunui District Council
Kaikoura District Council • MacKenzie District Council • Selwyn District Council • Timaru District Council
Waimakariri District Council • Waimate District Council • Waitaki District Council*

Mayoral Forum Secretariat, C/- Environment Canterbury, PO Box 345, Christchurch 8140 T: 03 345 9323

Canterbury Policy Forum

Item 9

Date: 12 August 2016

Author: Sean Rainey, Christchurch City Council

LGOIMA policy and practice – update

Background

At its 18 March 2016 meeting, the Canterbury Policy Forum decided to establish a region-wide discussion group for official information. It was agreed that this would operate on an informal basis and be designed to share information, resources, and improve practice and consistency across the region. The following points provide an update since the establishment of this group.

- 1 Since its inception, the group has been used on an occasional basis. There have been some questions raised in relation to specific requests sent to several councils in the region. This proved useful in identifying the scope of relevant requests and also seeking initial thoughts as to how other councils were dealing with them. One of the benefits of establishing the group is the creation of an accurate list of contacts from each Council who deal with information requests. This has already aided consultation on specific requests.
- 2 In May 2016, the Christchurch City Council organised a half-day workshop with the Office of the Ombudsman covering an overview of the LGOIMA, and managing unreasonable complainant conduct. All members of the discussion group were invited to attend, with a high rate of participation. This workshop received very positive feedback on dealing with unreasonable behaviour.
- 3 The Chief Ombudsman met with Dr Karleen Edwards from Christchurch City Council recently and discussed a number of points relevant to official information. General discussion points will be summarised and provided to the wider group. Otherwise, the group will be used as required. All participants are encouraged to share and collaborate as they see fit.

Canterbury Policy Forum

Item 10

Date: 12 August 2016
Contact: Wayne Barnett, Mackenzie District Council

Regional Freedom Camping Working Group and Regional Mid-Sized Tourism Facilities Grant Fund update

Purpose

This paper reports back on the work of Canterbury's Regional Freedom Camping Working Group and provides an update on the Regional Mid-Sized Tourism Facilities Grant Fund process.

Recommendations

That the Canterbury Policy Forum:

- 1 **note** the progress of work undertaken by Canterbury's Regional Freedom Camping Working Group
- 2 **note** the update on the Regional Mid-Sized Tourism Facilities Grant Fund process.

Background

- 1 On 18 March 2016, the Policy Forum endorsed a proposal to establish a Regional Freedom Camping Working Group to develop a joined-up approach to address freedom camping issues in the region.
- 2 The Canterbury Regional Freedom Camping Working Group includes representatives from all Canterbury territorial authorities (except Ashburton), Tourism Industry Association New Zealand, Land Information New Zealand, the Department of Internal Affairs, the Department of Conservation, New Zealand Transport Agency, New Zealand Motor Caravan Association and CamperMate (private sector).
- 3 Government announced the Regional Mid-Sized Tourism Facilities Grant Fund in May 2016. The purpose of the fund is to help communities build small infrastructure projects that will enhance visitor experiences, and to help them cope with growing numbers of tourists and independent travellers.
- 4 Dame Margaret Bazley, as Chair of the Mayoral Forum, has communicated with the Prime Minister as Minister of Tourism, and with Ministry of Business, Innovation and Employment (MBIE) officials, to advocate for the needs of the Canterbury region in relation to the fund.

Responsible camping in Canterbury

- 5 The working group identified key issues facing the region as:
 - pressure on infrastructure and how to fund, build, maintain and service these – toilets, rubbish bins
 - community expectations and conflicts with locals/residents

- non-self-contained vehicles
 - enforcement – inability to collect fines and infringements
 - enforcement on non-council land – central government and private land
 - inconsistency across districts – by-laws (some councils have one and some don't)
 - inappropriate behaviour by campers
 - media attention.
- 6 The attached action plan highlights the key focus areas and actions currently underway by the Working Group to encourage responsible camping in Canterbury.

Regional Mid-Sized Tourism Facilities Grant Fund progress

- 7 MBIE communicated with councils in mid-July, outlining the proposed criteria for the fund.
- 8 MBIE informed us early in August 2016 that the template for applications was with Local Government New Zealand this week, and Cabinet meets in the week of 8 August 2016. An announcement that the fund is open will occur after Cabinet's agreement.
- 9 The Secretariat circulated a simple template, using MBIE proposed criteria, for councils to begin preparation for their application.
- 10 The Secretariat will develop a covering letter from Dame Margaret Bazely, as Chair of the Mayoral Forum, that supports the Canterbury applications.

Attachment

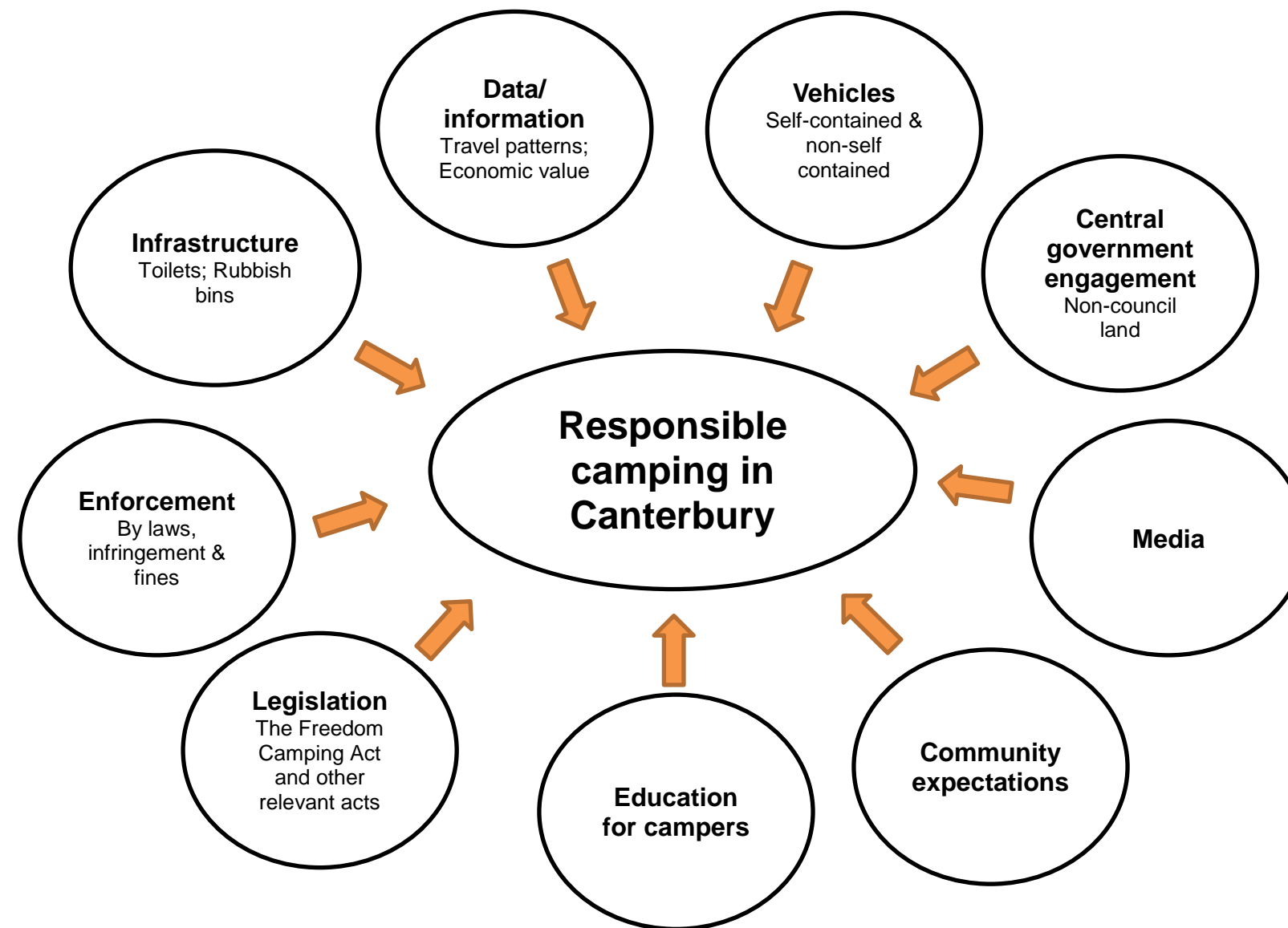
- Regional freedom camping: Action plan

Regional freedom camping: encouraging responsible camping in Canterbury

Objective

To encourage responsible camping in the Canterbury region by developing a collaborative joined-up approach with relevant stakeholders and benefit from the economic contribution of this sector.

Key focus areas for actions



Regional freedom camping: encouraging responsible camping in Canterbury

Goals and actions

| Goal | Action | Lead | Status | Comments |
|---|--|--|---|---|
| Education for campers | <ul style="list-style-type: none"> Maintain a watching brief on Responsible Camping Forum work stream focusing on information | Rachel Vaughn (KDC) Fiona Proudfoot (CCC) | On-going - to be ready before next season – August 2016 | * TIANZ has approached Immigration NZ to have a sentence about camping included in the letter sent out to working holiday visa visitors. |
| | <ul style="list-style-type: none"> In-flight educational video on Air NZ <ul style="list-style-type: none"> Make contact with Malcolm Johns @ Christchurch Airport to discuss opportunity of video Discuss opportunity with Air NZ's Partnerships Manager (Jenny S) | Wayne Barnett Adam Hutchinson (CamperMate) | COMPLETED | In-flight video completed by CamperMate and Air NZ has agreed to play video on all international flight. Link to video - https://geozone.wistia.com/medias/rh6zfue368 |
| Consistency of messaging across districts | <ul style="list-style-type: none"> Streamline and develop messaging across Canterbury <ul style="list-style-type: none"> Obtain and maintain a running stocktake on individual councils' educational material Identify opportunities to share best practices among councils High level messaging focused on 'leave no trace' Alignment with can and can't do – focus on industry messaging | Marie Gordon (SDC) Lynley Beckingsale (WaimakDC) Victoria van der Spek (WaitakiDC) | Ongoing – consistency across Canterbury to be achieved by August 2016 | * Waitaki District Council has offered help with Comms for messaging - Alena Lynch, Communications Advisor |
| Perception of community - Improving the narrative about camping to change perceptions | <ul style="list-style-type: none"> Identify best way to communicate to communities/local residents the value campers bring <ul style="list-style-type: none"> Obtain data on campers and spending (CamperMate & MBIE) | Hafsa Ahmed Adam Hutchinson | Ongoing – (depends on MBIE's willingness to share data) | *Hafsa liaising with MBIE's Tourism Policy section and sector performance team to identify possibility of pilot project in Canterbury by matching electronic card data to track spending. |
| | <ul style="list-style-type: none"> Co-ordination between Canterbury and TIANZ media stories <ul style="list-style-type: none"> Explore opportunity for positive media stories across councils | Rachel Vaughn (KDC) Fiona Proudfoot (CCC) | On-going – ready before August/September 2016 | * Responsible Camping Forum to have media stories from December 2016 – January 2017 |
| | <ul style="list-style-type: none"> Identify and manage expectations of community/local residents around aesthetics. Communication to occur to communities via individual councils | Individual councils | On-going | |
| Central government engagement | <ul style="list-style-type: none"> <u>New Zealand Transport Agency</u> – promoting discussion and engagement <ul style="list-style-type: none"> Litter Act – more information to be forwarded to Wayne/Hafsa to identify how authority can be delegated to councils | Jenny Dickinson/Jim Harland | On-going | * Wayne & Hafsa had a meeting with NZTA on 21 July 2016. Two key areas emerged from the discussion – Litter Act (which allows NZTA to delegate authority to councils) and need to identify camper numbers/clusters at NZTA land sites. |
| | <ul style="list-style-type: none"> Local councils to work with local network managers to identify clusters/spots with campers | All councils | On-going | *We would like to get an estimate of how many campers are causing issues at any NZTA owned land. |

Regional freedom camping: encouraging responsible camping in Canterbury

| | | | | |
|--|--|---|---|---|
| | <ul style="list-style-type: none"> Identify if CamperMate can provide any information on NZTA sites | Hafsa / Adam | | Based on numbers, the matter can then be further worked on jointly with NZTA to derive a solution. |
| | <ul style="list-style-type: none"> <u>Department of Conservation</u> – identifying DoC land and how to manage it <ul style="list-style-type: none"> Need to work at a regional level (Dave Milward – Regional Planning Ranger) develop and agree on processes to be followed identify how information can be made available | Rachel Elliot (HDC) | On-going- a summary with details across TAs with on-going progress | <p>*Dave was present at the workshop. His details are email:dmilward@doc.govt.nz (Ph: 03 3631653)</p> <p><i>DOC's policy toward freedom camping is that, provided a Notice under the Freedom Camping Act 2011 has not been issued, freedom camping is permitted, but not always promoted/encouraged.</i></p> |
| | <ul style="list-style-type: none"> <u>Land Information New Zealand</u> – identifying land belonging to LINZ <ul style="list-style-type: none"> develop and agree on processes to be followed identify how information can be made available | Rachel Elliot (HDC) support from all councils | On-going - a summary with details across TAs with on-going progress | <p>*LINZ land ownership across the region is not known. LINZ needs to work with individual councils to identify land. Rachel to lead and facilitate this.</p> <ul style="list-style-type: none"> *LINZ also raised possibility of cycle trails encouraging freedom camping – LINZ looking at cycle trail facilities on LINZ land. |
| Vehicles - approach towards self- contained and non self-contained) | <ul style="list-style-type: none"> NZMCA has approached the Standards Authority (within MBIE) on new proposed standards for self-contained vehicles <ul style="list-style-type: none"> Standards Authority will first review and then consult on these standards Once approved, there will be a transition period provided for operators to retro fit vehicles | NZMCA (James Imlach) | On-going | <ul style="list-style-type: none"> Standards NZ has now prepared a proposal to amend NZS5454, in line with my update at the last meeting. <u>This proposal will be considered by the Standards Authority Board on 17 August.</u> If accepted, Standards NZ will call for nominations to form a Technical Review Committee. In terms of timeframes, taking into account the Christmas/New Year break and assuming there are no major holdups, <u>Standards NZ anticipates the amendments will be adopted in May/June 2017.</u> |
| | <ul style="list-style-type: none"> Responsible Camping Forum to develop a policy on non self-contained vehicles <ul style="list-style-type: none"> Liaise with TIANZ to be consistent in Canterbury's approach to non self-contained vehicles | Rachel Vaughn (KDC) Fiona Proudfoot (CCC) | | |
| Better data collection | <ul style="list-style-type: none"> Maintain watching brief on Responsible Camping Forum's work on improving data sets and information available on campers | Rachel Vaughn (KDC) Fiona Proudfoot (CCC) | On-going | |
| | <ul style="list-style-type: none"> Stocktake on by laws in the region <ul style="list-style-type: none"> Definition of self contained and non-self contained in bylaws Identify and maintain datasets for the region on on-going basis about infringements and fines to quantify costs for councils | Rachel Vaughn (KDC) Fiona Proudfoot (CCC) | <p>*By-laws stocktake and definitions update by end of July 2016</p> <p>*proposals for better data collection data sets by end of July 2016</p> | |

Regional freedom camping: encouraging responsible camping in Canterbury

| | | | | |
|--|---|---|--|--|
| | <ul style="list-style-type: none"> • Council logons to CamperMate site to access information about hot-spots <ul style="list-style-type: none"> ○ CamperMate app needs to be endorsed on Council websites | Wayne Barnett | On-going | *Wayne to follow this up with other CEs as there is sensitivity around this. |
| Legislation and enforcement - Legislative changes for collection of fines | <ul style="list-style-type: none"> • Maintain watching brief and keep councils in the region updated about progress of the Tasman District Council's remit application. Key points <ul style="list-style-type: none"> ○ Linking infringement to vehicles ○ Make fines instantaneous ○ NZTA/LINZ included for issuing infringements – delegating authority | Wayne Barnett | On-going | <p>*LGNZ conference scheduled 24-26 July 2016. Outcome of Remit application to be known after LGNZ's AGM.</p> <p>01/08 LGNZ remit application has been accepted and DIA is reviewing the legislation to look at attaching fines to vehicles and instant infringements. DIA will report back in a month's time.</p> |
| | <ul style="list-style-type: none"> • <u>Department of Internal Affairs</u> – maintaining a watching brief to assess whether they are likely to review legislation | Hafsa Ahmed | On-going | <p>*Steve H (Advocacy Manager – TIANZ) mentioned TIANZ had approached Ministers for a review of legislation which had been referred to DIA.</p> <p>DIA contact: Nick Law (Nick.Law@dia.govt.nz)</p> |
| Infrastructure for camping needs | <ul style="list-style-type: none"> • Liaise with TIANZ to discuss how their tourism infrastructure strategy is recognising camping needs | Wayne Barnett/Hafsa Ahmed | On-going | *TIA in undertaking an infrastructure assessment (public and private) to assess supply and demand by November 2016 – the focus is on funding model to allow input into government policy - |
| | <ul style="list-style-type: none"> • Visitor infrastructure also included as an action in the Canterbury Visitor Strategy 2016. <ul style="list-style-type: none"> ○ Liaising with lead Mayor to communicate infrastructure for camping needs • Canterbury approaching \$12m government funding as a region <ul style="list-style-type: none"> ○ Sites have been identified across Canterbury ○ Criteria still being worked on by MBIE ○ MBIE has now developed the criteria. Tourism Minister will take paper to Cabinet in August 2016 to agree criteria and process of fund. • Councils to temporarily support infrastructure needs | Wayne Barnett | On-going | <p>*Canterbury councils to put in a joint application for funding. Stocktake of toilet facilities infrastructure at hotspots undertaken by Mayoral forum secretariat – Anna.Puentener@ecan.govt.nz)</p> <p>*Mid-July 2016 Wayne has written back to MBIE to highlight some potential concerns with the funding criteria.</p> |
| | <ul style="list-style-type: none"> • NZMCA has funding for dumping stations (trial projects) | Rachel Vaughn (KDC) James Imlach (NZMCA) | On-going – an update on progress by end of July 2016 | Thanks to Rachel Vaughan, the NZMCA has being able to reach out to the Canterbury Council's project investigating waste receptor options in remote locations, by offering our assistance (including financial). I am just waiting to hear from Craig Goodwin (Ashburton DC) who is running the project. |

Regional freedom camping: encouraging responsible camping in Canterbury

| | | | | |
|------------------------------------|--|---------------------|---|---|
| <p>Ngāi Tahu engagement</p> | <ul style="list-style-type: none"> • Rūnanga involvement at individual council level <ul style="list-style-type: none"> ○ Key aspects to consider include: nohoanga sites | <p>All councils</p> | <p>On-going – progress update at individual council level due by end of July 2016</p> | <p>* no clear signage or making available yet</p> <p>(Contact person @ TRONT – Sophie or Aaron Leith Aaron.Leith@ngaitahu.iwi.nz)</p> <p>Further information received from James I: <i>With regards to the Ngai Tahu Claims Settlement Act, we also encourage TLA's to adopt clause 12 (see the above model freedom camping bylaw) and clarify, for the avoidance of doubt, that a bylaw made under the Freedom Camping Act does not limit or affect rights in relation to relevant settlement entitlements.</i></p> |
|------------------------------------|--|---------------------|---|---|

Canterbury Policy Forum

Item 12

Date: 12 August 2016

Presented by: Bill Bayfield, Chair

Policy Forum Annual Report, Terms of Reference, election of Chairperson/Secretariat

Purpose

This paper invites:

- **reflection** on achievements over the last year
- **discussion** on the current Terms of Reference
- **discussion** on the Canterbury Policy Forum Chairperson and Secretariat for the next 12 months.

Recommendations

That the Canterbury Policy Forum:

- 1 **note** progress achieved to date through the Forum
- 2 **advise** any changes to the Terms of Reference to be presented to the Chief Executives Forum
- 3 **nominate** a Chairperson to the Chief Executives Forum, for appointment from 1 January 2017
- 4 **indicate** preferred Secretariat arrangements to support the work of the Forum from 1 January 2017, subject to the appointment of a Chairperson.

Role and work of the Canterbury Policy Forum

- 1 The Policy Forum was established in October 2013 to:
 - ensure a strong local government 'voice' on issues affecting Canterbury
 - reduce duplication of policy effort and, as a result, work more effectively and efficiently together
 - provide support to smaller councils when assessing national and regional policy initiatives
 - facilitate communication and engagement with Ngāi Tahu
 - practise working together in ways that support innovation, collaboration and joint initiatives.

- 2 Our work has supported the Mayoral and Chief Executives Forums by focusing on:
 - influencing legislation and national policy
 - addressing multiple council issues
 - information to support decision-making
 - strengthening collaboration in Canterbury.
- 3 During 2016, the Policy Forum met on 29 January, 18 March, 6 May and this meeting. A further meeting is scheduled for 2 December 2016. Meetings are aligned with the Chief Executives and Mayoral Forums.

Influencing legislation and national policy

- 4 The Policy Forum contributed to combined Canterbury region submissions made on:
 - the Resource Legislation Amendment Bill (March 2016)
 - the *Next Steps* amendments to the NPS for Freshwater Management (April 2016)
 - the proposed new NOS for Urban Development Capacity (July 2016)
 - the Local Government Act Amendment Bill (July 2016).
- 5 The Policy Forum met with representatives from the Ministry for the Environment to review opportunities for Canterbury councils' engagement with new policy initiatives, and noted questions around:
 - council capacities and timeframes for engagement
 - communities' capacities for engagement
 - costs of eventual implementation by councils.
- 6 The Policy Forum met with representatives from the Ministry for Business, Innovation and Employment to discuss the Government's Business Growth Agenda and priorities, and consider opportunities for Canterbury region initiatives to align with the BGA. Many areas of focus align with the CREDS.

Addressing multiple council issues

- 7 The Policy Forum's achievements through 2016 include:
 - establishment of a working group to develop a regionally consistent approach to LGOIMA policy and practice
 - support for a review of Canterbury local authority Infrastructure Strategies
 - establishment of a working group to develop a joined-up approach to address freedom camping issues in Canterbury
 - support for the regional visitor forum (organised under the CREDS).

Strengthening collaboration in Canterbury

- 8 The Policy Forum's achievements through 2016 include:
- supporting the development and implementation of the Mayoral Forum's Canterbury Regional Economic Development Strategy (ongoing)
 - developed criteria for assessment of collaboration opportunities to support consideration of options by the Mayoral and Chief Executives Forums
 - support for a review of opportunities around rating and valuation services across the region
 - support for the Canterbury Natural Hazard Risk Reduction Group
 - a workshop, held in November 2015 (after the last Forum Annual Report), for policy advisors hosted by Ashburton District Council and attended by staff from nine Canterbury councils.

Financial information

- 9 The Policy Forum's work has been funded by an agreed levy on member councils, broadly proportionate to operating expenditure. Adjustment has been made for Waitaki District Council, as only part of this district is in the Canterbury Regional Council area. (Refer Agenda item 13.)

Chairperson and secretariat

- 10 The Policy Forum's Terms of Reference provide that:

“Annually, the region's CEO Forum shall appoint a chair from its membership to be the chair of the Canterbury Regional Strategy and Policy Forum. The chair is eligible for reappointment.

The chair of the Forum's council will generally provide secretariat support, although alternative arrangements can be considered.”

- 11 Nominations are sought from Policy Forum members to the Chief Executives Forum (meeting on 29 August 2016) for appointment of the Chairperson of the Policy Forum (from 1 January 2017).
- 12 An indication is sought from the Policy Forum on preferred Secretariat arrangements to support their work from 1 January 2017, subject to appointment of the chairperson.

Terms of Reference

Canterbury Regional Strategy and Policy Forum

*As agreed by CRSPF on 18 October 2013 and
endorsed by the Chief Executives Forum on 18 November 2013*

Background and purpose

- 1 The Canterbury Mayoral Forum has endorsed a proposal by the Region's Chief Executive Forum that a Regional Strategy and Policy Forum be established to:
 - ensure a strong local government "voice" on issues affecting Canterbury
 - reduce duplication of policy effort and, as a result, work more effectively and efficiently together
 - provide support to smaller councils when assessing national and regional policy initiatives
 - facilitate communication and engagement with Ngāi Tahu
 - practice working together in ways that support innovation, collaboration and joint initiatives.
- 2 The Forum will tend to focus on the larger strategic issues facing the region in light of ongoing Government policy development and matters of regional significance affecting local government and communities.
- 3 It is acknowledged that there are considerable differences in the size and capacity of Canterbury Councils and that can impact on their ability to contribute to the Forum and that sometimes it is inefficient for people to travel to meet.
- 4 For the Forum to be effective and efficient there needs to be:
 - an ongoing clear resolve at a senior level within each Council to participate in the Forum, that is communicated to relevant staff within each organisation, and includes a commitment to respond to requests and issues within agreed timeframes
 - a key representative/contact (with an alternate) for each organisation who is responsible for ensuring ongoing participation and as issues/topics arise for identifying the appropriate person within each agency that will contribute/participate
 - the chair to have a direct connection with the Chief Executives forum
 - a secretariat/convening agency, acknowledged as such
 - a drop box/shared workspace for e-doc distribution/joint document preparation.

Scope

- 5 Matters subject to the Forum's consideration will include:
 - national policy initiatives and announcements – providing analysis and jointly prepared submissions, where appropriate. This work needs to align with national policy development, such as via LGNZ, SOLGM, Ingenium, etc.
 - regional opportunities/initiatives in the strategy, policy and planning sphere
 - regional growth opportunities, including identification of areas where influence at a national level might be valuable
 - implementation of joint initiatives agreed by the Mayors and/or CEs Forum.

Membership and operation of the Forum

- 6 All Canterbury Councils are invited to participate in the Forum. Participating Councils shall nominate a Forum member and an alternate.
- 7 The Forum members should meet in person at least quarterly, and via a conference call monthly to:
 - identify emerging issues
 - allocate responsibility for co-ordinating responses, including forming sub-groups
 - monitor progress of legislation, regional responses and opportunities for influence
 - agree key regional policy positions and develop (or commission the development of) submissions on behalf of the Canterbury Mayoral Forum.
- 8 The Forum should also maintain regular electronic exchanges to consider issues and monitor progress and to exchange ideas, policy positions and submissions.
- 9 The Forum may allocate an issue(s) to a sub-group(s) of the Forum, which may include other Council staff, or another appropriate collaborative grouping among councils, to consider and develop a response(s). Sub-group(s) should periodically update the Forum.
- 10 It is acknowledged that not all Councils will be able to, or need to, contribute resources to considering every issue, but it is expected that every Council will ensure its representative is available to participate in each Forum meeting.
- 11 The Forum will actively engage with Ngāi Tahu Strategy and Influence staff, with agendas being shared and invitations extended to attend meetings. The Forum may also invite other agencies to participate in its consideration of strategy and policy issues, as the Forum considers appropriate.
- 12 Annually the region's CEO Forum shall appoint a Chair from its membership to be the Chair of the Canterbury Regional Strategy and Policy Forum. The Chair is eligible for reappointment.
- 13 The Chair of the Forum's Council will generally provide secretariat support, although alternative arrangements can be considered.

Decision Making and Representation

- 14 The Forum will seek to make decisions by consensus. Issues can be forwarded to the Chief Executive Forum if consensus cannot be reached on significant issues.
- 15 In respect of national submissions all Councils agreeing to a submission will be named as part of the Canterbury Mayoral Forum submission. This does not preclude a Council from making a separate submission. The Forum needs to develop a timetable and mechanism that enables timely sign-off of submissions.
- 16 From time to time, Forum member(s) may be required to present findings and submissions to the Chief Executive and Mayoral Forums, as well as help represent the region at meetings of Select Committees and other decision-making bodies.

Changes to the Terms of Reference

- 17 The Forum may recommend changes to the Terms of Reference to the Chief Executive Forum.

Canterbury Policy Forum

Item 13

Date: 12 August 2016

Presented by: Bill Bayfield, Chair

Policy Forum levies 2016/17

Purpose

This paper proposes to maintain levies at the same level as in 2014/15 and 2015/16.

Recommendations

That the Canterbury Policy Forum:

- 1 **agree** to maintain levies at the same level as in 2014/15 and 2015/16
- 2 **adopt** the proposed budget for 2016/17.

Background

- 1 When the Policy Forum was established in October 2013, it was agreed that:
 - each council would meet its own costs of travelling to and participating in meetings
 - any venue and catering costs be met by the host council, as an offset against lower travel costs
 - any costs relating to the chair and the secretariat be absorbed by the chair's/secretariat's council
 - information-sharing and document management be facilitated by use of a shared workspace (hosted by the Department of Internal Affairs), at an initial (establishment) cost of \$2,750.00 and a subsequent annual cost of \$2,250.00
 - the Forum's budget would include a Research Fund (\$5,000.00 for the period October 2013 to June 2014) to commission future-focused work.
- 2 The budget for the period of October 2013 to June 2014 was set at \$7,750.00, allocated in a manner broadly proportional to member councils' operating expenditure, except that Waitaki district contributed to the same level as Waimate district.
- 3 The Forum operated at a deficit of \$274.22 in 2013/14, which was underwritten by Environment Canterbury.
- 4 The agreed budget for 2014/15 annualised levies agreed for the eight months October 2013 to June 2014 when the Policy Forum was established. This enabled an increase in the Research Fund from \$5,000.00 for the eight months to 30 June 2014, to \$7,000.00 for the 12 months to 30 June 2015. The Forum also established a separate fund (\$1,000.00) to underwrite up to three professional development/training events in 2014/15.
- 5 Due to a net surplus on training events (\$830.17), and because we made no call on the Research Fund in 2014/15, we carried forward a surplus of \$6,580.17 for 2015/16.
- 6 On 26 June 2015, the Forum agreed to discontinue use of the shared workspace.

7 The Forum operated at a deficit of \$1,284.78 in 2015/16, as we were working to only a rough estimate of likely costs for engaging a contractor to analyse infrastructure strategies in 2015–25 Long-Term Plans.

Proposed budget for 2016/17

- 8 Maintaining levies at the current level will give us some leeway for collaborative initiatives, for example:
- investigating opportunities for further collaboration
 - commissioning population analysis if required to support development of 2018–28 Long-Term Plans
 - underwriting regional staff development workshops.
- 9 An allowance has been included to complete design of a stand-alone regional forums website, domain name registration and hosting.

10

| Item | Income | | | Item | Expenditure | | |
|------------------------|---------------------|---------------------|--------------------|--|---------------------|---------------------|--------------------|
| | Budget 2015/16 | Actual 2015/16 | Budget 2016/17 | | Budget 2015/16 | Actual 2015/16 | Budget 2016/17 |
| Balance b/fwd | \$ 6,580.17 | - | -\$ 1,284.78 | Shared Workspace | \$ - | \$ - | \$ - |
| Christchurch City | \$ 2,100.00 | \$ 2,100.00 | \$ 2,100.00 | Research fund | \$ 7,000.00 | \$ 1,100.00 | \$ 7,000.00 |
| Environment Canterbury | \$ 2,100.00 | \$ 2,100.00 | \$ 2,100.00 | Underwrite training events | \$ 1,000.00 | \$ - | \$ 450.00 |
| Waimakariri District | \$ 1,100.00 | \$ 1,100.00 | \$ 1,100.00 | Contractor (infrastructure strategies analysis) - est. | \$ 8,500.00 | \$ 10,434.78 | \$ - |
| Selwyn District | \$ 1,100.00 | \$ 1,100.00 | \$ 1,100.00 | Regional forums website project | | | \$ 1,500.00 |
| Timaru District | \$ 1,000.00 | \$ 1,000.00 | \$ 1,000.00 | | | | |
| Ashburton District | \$ 1,000.00 | \$ 1,000.00 | \$ 1,000.00 | | | | |
| Hurunui District | \$ 530.00 | \$ 530.00 | \$ 530.00 | | | | |
| Waimate District | \$ 400.00 | \$ 400.00 | \$ 400.00 | | | | |
| Waitaki District | \$ 400.00 | \$ 400.00 | \$ 400.00 | | | | |
| Kaikoura District | \$ 260.00 | \$ 260.00 | \$ 260.00 | | | | |
| Mackenzie District | \$ 260.00 | \$ 260.00 | \$ 260.00 | | | | |
| | <u>\$ 16,830.17</u> | <u>\$ 10,250.00</u> | <u>\$ 8,965.22</u> | | <u>\$ 16,500.00</u> | <u>\$ 11,534.78</u> | <u>\$ 8,950.00</u> |
| | | | | Surplus/deficit | <u>-\$ 1,284.78</u> | <u>\$ 15.22</u> | |